



Republic of the Philippines
Province of Cavite
City of Bacoor

OFFICE OF THE
SANGGUNIANG PANLUNGSOD

RECEIVED

BY: JENET
DATE: 2/19/2024
TIME: 1:25 P.M.

5th SANGGUNIANG PANLUNGSOD

BACOR CITY, CAVITE

COMMITTEE ON EDUCATION, SCIENCE AND TECHNOLOGY

COMMITTEE HEARING REPORT

NO. EST 009 S-2024

Subject: *AN ORDINANCE ESTABLISHING A (SIC) SAFE, BULLYING-FREE AND RESILIENT (SBR) PUBLIC SCHOOLS, DEPUTIZING PARENTS AND TEACHERS TO PREVENT VIOLENCE AND BULLYING, CREATING THE STRIKE SCHOOL PATROLLERS, PROMOTING BULLYING PREVENTION SAFEGUARDS AND UPHOLDING PUBLIC SAFETY IN PUBLIC SCHOOLS OF THE CITY OF BACOR. PCO 2023-148 dated 08 January 2024.*

This report resolves the establishing of a Safe, Bullying-Free and Resilient (SBR) to prevent violence and bullying, dated 31 January 2024. The said proposed ordinance was referred to the committee by the Sangguniang Panlungsod President Pro-Tempore, Hon. Reynaldo D. Palabrica, during the 73rd Regular Session dated 08 January 2024. Thus, the committee reports that:

In Section 13, Article II of the 1987 Philippine Constitution, the State likewise recognizes the vital role of the youth in nation-building and shall promote and protect their physical, moral, spiritual, intellectual, and social well-being. It shall include in the youth patriotism and nationalism and encourage their involvement in public and civic affairs;

All educational institutions are mandated by Section 3(2), Article XIV of the 1987 Philippine Constitution to foster a love of humanity, respect for human rights, and develop the moral character and personal discipline of students;

President Decree No. 603, Series of 1974, enshrines the policy that the child is one of the nation's most important assets; as such, every effort should be exerted to promote his welfare and enhance his opportunities for a useful and happy life;

Section 16 of Republic Act (R.A.) No. 7160. Otherwise known as the "Local Government Code (LGC) of 1991", it states that every local government unit shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate, or incidental for its efficient and effective governance and those which are essential to the promotion of the general welfare;

Section 458, Paragraph (1)(i) of the Code authorizes the Sangguniang Panlungsod to enact ordinances, approve resolutions, and appropriate funds for the general welfare of the city and its inhabitants for an efficient and effective city government and shall maintain peace and order by enacting measures to prevent and suppress lawlessness, disorder, riot, violence, rebellion, or sedition and impose penalties for the violation of said ordinances. Such is likewise



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echoed in Section 11 (a) (1)(ii), Article IV of the R.A. No. 10160, also known as the "Charter of the City of Bacoor";

According to the 2018 Program for International Students Assessment (for brevity "PISA") report, at least seven (7) out of ten (10) students in Philippine public schools have suffered bullying, which ranks the country the first among seventy (70) others;

Pursuant to the Department of Education (DepEd), one thousand three hundred and nine (1,309) cases of bullying were reported in the Academic Year (AY) 2013-2014, 5,624 cases in AY 2014-2015, 7,221 cases in AY 2015-2016, 8,750 cases in AY 2016-2017, 15,866 cases in AY 2017-2018, 21,521 incidents in AY 2018-2019, and 11,637 cases in AY 2019-2020; and

The DepEd City Schools Division of Bacoor has always strived to monitor and record incidents of bullying within the public high schools and has in their record eight (8) cases for the School Year 2020-2021 and five (5) cases for the School Year 2021 to 2022.

Findings:

The foregoing discussion clearly showed that to implement the City's advocacy to promote mental health and prevent bullying and other forms of violence in schools and educational institutions, the City Government recognizes the need to adopt continuous, comprehensive, holistic, and inter-sectoral programs within the City of Bacoor.

RECOMMENDATION:

After a thorough evaluation, the Council respectfully recommends the **APPROVAL** of the said ordinance in order to prevent, safeguard, and uphold public safety in the public schools of the City of Bacoor.

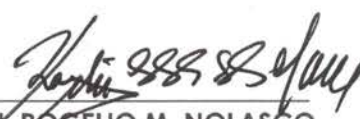
WE HEREBY CERTIFY that the contents of the foregoing report are true and correct.

Signed this 06th day of February 2024 at the City of Bacoor, Cavite.

Committee on Education, Science and Technology



COUN. ALDE JOSELITO F. PAGULAYAN
Chairman



COUN. ROGELIO M. NOLASCO
Vice Chairman



Republic of the Philippines
Province of Cavite
City of Bacoor

5th SANGGUNIANG PANLUNGSOD


COUN. CATHERINE SARINO EVARISTO
Member


SK FEDERATION PRESIDENT PALM S. BUNCIO
Member



Republic of the Philippines
Province of Cavite
City of Bacoor

OFFICE OF THE
SANGGUNIANG PANLUNGSOD
RECEIVED

BY: _____

DATE: _____

TIME: _____

BACOR CITY, CAVITE

5th SANGGUNIANG PANLUNGSOD

COMMITTEE ON EDUCATION, SCIENCE AND TECHNOLOGY

COMMITTEE HEARING MINUTES

NO. EST 009 S-2024

Subject: *AN ORDINANCE ESTABLISHING A (SIC) SAFE, BULLYING-FREE AND RESILIENT (SBR) PUBLIC SCHOOLS, DEPUTIZING PARENTS AND TEACHERS TO PREVENT VIOLENCE AND BULLYING, CREATING THE STRIKE SCHOOL PATROLLERS, PROMOTING BULLYING PREVENTION SAFEGUARDS AND UPHOLDING PUBLIC SAFETY IN PUBLIC SCHOOLS OF THE CITY OF BACOR. PCO 2023-148 dated 08 January 2024.*

Present:

Hon. Alde Joselito F. Pagulayan	-	Chairperson
Hon. Rogelio M. Nolasco	-	Vice Chairperson

Resource Persons:

Dr. Maria Cristina Ignacio-Alberto	-	Office of the Mayor
Dr. Babylyn M. Pambid	-	DepEd-Bacoor
Dr. Leizel M. Guanzon	-	City Health Office
Ms. Angie D. Cariaso	-	Local Youth Development Office
Atty. Salve Valenciano	-	Office of the City Legal Services
Atty. JD Gutierrez	-	Office of the City Legal Services
President of the Parents Teacher Association Erickson Plaza	-	Sangguniang Kabataan Federation

Coun. Pagulayan Magandang hapon po sa inyong lahat. We especially recognize the presence of Dr. Pambid, our school superintendent for the City of Bacoor. Nevertheless, ako po si Councilor Alde Pagulayan, chairperson of the committee on education, science, and technology. Katabi ko po ay chairperson of the committee on finance, my esteemed colleague, Councilor Rogelio Nolasco. At the same time, aside from having several committees, he is also the vice chairperson of the committee on education.

Coun. Pagulayan Ganito po gagawin natin, kasi it is always the assumption of the committee that all the resource persons have already read through the file and nabasa nyo na, and at the same time may mga comments, na din po kayo. So for this particular meeting, we will go around the table tapos for your comments and please cite the specific permission if you want to modify it or add anything to it, whatever. Pero generally, among comments niyo regarding the



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proposed ordinance? Can we start with Schools Division Superintendent (SDS) Dr. Pambid?

Dr. Pambid

Okay. Good afternoon everyone. Based upon the draft ordinance, we have the following opinions or comments po: Number one po in the title, **the use of TEACHERS in the title**, kasi po in compliance din po nung sinasabi ng ating Deputy Secretary, the Vice President (Hon. Sara Duterte), that we will award teachers of ancillary tasks. But we do have guidance teachers because, per the interpretation of everyone, isa lang po ang license guidance counselor natin sa buong Bacoor na nasa Bacoor National High School Main Campus (BNHS). So guidance teachers po would be appropriate for this designated lang po sila to function as guidance counselors, but by position po, they are still teachers. Kasi hindi naman po lahat ay trained to handle guidance concerns, except for the guidance teachers.

Dr. Pambid

Next po page 2, **3rd paragraph Whereas, pursuant to the Department of Education**, 1,309 cases of bullying were reported in the academic year. So dito po ang cover sheet is the entire Department of Education. Ano po kaya ang naging reference ng data dito? And it's also worth mentioning, as basis po of the ordinance, ilan yung cases meron sa Bacoor? Kasi, this covers the entire Department of Education.

Atty. Valenciano

Ang proposal po ba ay is to delete na lang this particular whereas clause and replace it po with the actual data po?

Dr. Pambid

I think it's okay naman po if we include this data. Parang, part of the whole data, narrows down natin from the national level to the City of Bacoor. And can we also include here, ano yung reference natin of the data presented for the entirety of DepEd.

Atty. Valenciano

Parang sa DepEd website po.

Coun. Pagulayan

How's this? Can we just use the data presented that will be shared to us by SDS instead of citing the national data? Will that suffice, Atty. Bambi?

Atty. Valenciano

Okay lang. Actually po I agree po with the DepEd. Anyway, this is just a premise po.

Dr. Pambid

Next page po, page 3 number **4. Monitor and identify children and babies suffering from mental health problems and who are either victims or perpetrators of acts of violence or bullying**. The term used po was mental health. Kasi, as of now po we don't have data of that in cases nang mayroon mental health problems. Since we don't have a professional to do that. Unless we have and conduct assessments, and the question po is: who will monitor and who will assess? The objective is for us to train the strike patrollers to



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be able to identify those kids with red flags who may have mental health problems. Tapos, these kids will be referred. So we're not looking at the data right now. But we will be doing this to be able to...

Coun. Pagulayan

Yun din Dr. Ignacio-Alberto. Although I totally agree na maganda po na may public and private sector involvement, kung paano yung movement ng strike patrollers. Kasi, as we very well know, yung bullying hindi lang sya nag-uumpisa at natatapos pagkatapos ng klase. Inside the classroom, meron din nagaganap ng pambu-bullying. So how do the strike patrollers monitor bullying inside the classroom if they are not inside the classroom themselves? Yun yung... Although I support the amendment, pero yung inisip ko lang how we will go about it.

Dr. Ignacio-Alberto

Of course, yung pinakamalapit sa mga bata yung mga teachers talaga. So sila yung primary talaga mag-identify. For example, mag-report yung teachers sa strike patrollers. We may have a possible case of bullying, etc. Tapos re-reporting na para lang they are the ones who monitor kung nangyayari talaga outside of the classroom. So teachers pa rin talaga yung mag-reporting inside the classroom. Tapos what we can do also for some private schools, meron silang regular sessions with guidance counselors or in addition to the strike patrollers, meron silang set of questions na tinatanong randomly to children. Like on the first Friday of the month, kunyari going to the kids will go inside the guidance room. Tapos tatanungin, are there incidents of may nag-bullying ba sayo? Or do you see incidents of bullying among your classmates? May random activity na tanong to identify possible...

Coun. Pagulayan

So will it be better for us to identify na lang the specific roles of the members, and the people that will be part of this ordinance. Alam mo, inside the classroom, teachers yan. Outside the classroom, maybe the strike patrollers can assist. Pwede kayang ganoon, attorney mams? Will that be okay with Dr. Pambid?

Dr. Pambid

Comment lang kasi sa DepEd naman po, mayroon established procedure. Mayroon ang nag-handle ng bullying based po sa issuances ng central office, which we follow. Kasi, this is a sensitive issue. We have to also, syempre, maraming rights na dapat mapangalagaan. So we started inside the classroom or inside schools, and we will follow certain protocols din.

Dr. Ignacio-Alberto

Actually po, na-raise na rin po ito ni DepEd po during the last meeting po last December (2023). So na-incorporate naman po. Parang sinabi na po namin, na-raise na rin po nila yung issue na ang mga teachers pursuant to a department order, particularly to address the issue of bullying inside the classrooms, in place na nga po ito. So parang, siguro po this is the body na alam po to determine, kung hindi po ba, halimbawa, dun sa ating mga patrollers will be just outside the school or... Ayun po so kasi meron po kami ditong probation.



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- Coun. Pagulayan Pero as far as the bullying in school, and classrooms is concerned, we'll follow the department order.
- Dr. Pambid Yes po. Kasi baka makapag-violate kami. Kasi may abide by rules din.
- Coun. Pagulayan Monitoring. Can we clarify na monitoring inside schools will be deferred to the wisdom of the department order. And then yung identification ng pag galaw naman, Dr. Ignacio-Alberto ng mga strike is outside of the classroom. Will that be okay with you then, Dr. Pambid?
- Dr. Pambid Number **8. Establish a referral system.** Yung third use po is medical practitioners. So ano pong klaseng medical practitioners are we referring dito? counselors, psychologists, etc. Paki specify nalang po dito.
- Coun. Pagulayan Depends on the act of bullying itself, kung physical violence, definitely a medical doctor. Kung mental health or emotional attacks, that will require a psychologist.
- Dr. Pambid Part din po ng original proposal naman po ito ni Dr. Ignacio-Alberto. Part po ng entire ordinance natin, meron po parang referral system talaga na plan na gawin. Like to have a partnership po with different medical associations. Para po in cases na magkaroon po na mga talagang severe cases po na mga concerns, ay doon po yung magiging referrals po. So parang general po yung naka-state naman po na objective ng ordinance. Kasi as we know this po, yung ordinance naman po is not just focus doon sa creation lang po ng ating controllers. Parang it's a whole approach nga po, so to address meron tayong strike patrollers, meron din po research, meron po tayong establishing ang ating referral system to these groups na pwede po maging ka-partner ng city. So yung ruling parang may hospital dito meron resident psychologist sila. Pwede natin sila hingan ng tulong. May we include that sa Implementing Rules of Regulation (IRR).
- Dr. Pambid Number **9. Create local social media materials on bullying and mental health.** Before that material is approved and aired on social media, we will seek the comments and approval of the department. If this is still under bullying? Based on the revised penal code, it's a serious offense po na under na siya ng criminal case. Yung cases of rape, acts of lasciviousness, etc. A form of bullying that we are aiming to prevent because it's moral violence, 60% of children reported sexual harassment and violence.



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- Atty. Gutierrez It is the legal definition. We cannot edit it as it is because this is the legal definition of social violence. Harassment is different from sexual violence per se. Harassment is a form of sexual violence. Sexual violence is a general term for all kinds of sexual violence. So for us, it's a definition. We have no problem with that.
- Dr. Pambid **Section 6**, on the use of school personnel, **ACTS OF BULLYING** refers to a severe or even abuse by one or more students and or school personnel. If it's bullying from side of the school personnel, it's called abuse and not bullying. Ang bullying kasi nasabi ko by the peer or the school students. If it's somebody who is higher in authority or more mature, that's what abuse is. Child abuse na yon. Still on Section 6, so sexual or gender-based bullying. Ito na po ba yung coverage ng RA 1153, o yung anti-bastos law?
- Dr. Pambid Next page, **Section 9, DISSEMINATION OF SOCIAL MEDIA CAMPAIGNS AND LEARNING MATERIALS.**
- Dr. Pambid Section 10 po, **STRIKE SCHOOL PATROLLERS.** Nakalagay and school personnel. So may I suggest po the exclusion of school personnel. Kasi that has to be defined diba. We are only referring to the guidance teachers. So yun include na lang natin yung guidance.
- Dr. Pambid Next page **Section 12, DATA RESEARCH AND GATHERING.** The Department of Education is to provide the city government with data on bullying among public schools in the City of Bacoor, including but not limited to the number of bullying incidents and issues that influence the student to commit bullying. So covered pa rin po ito ng data protection.
- Dr. Pambid Next page, **Psychosocial or Psychological assistance.** Promotion of the DOH Mental Health Hotline. Ito po sa karanasan namin an unresponsive, pero we still included them for the purpose of the referral to school guidance. So again po, we only have... we will be using guidance features, because we only have one registered guidance counselor.
- Dr. Pambid **Section 14** po, **CREATION OF REFERRAL SYSTEM.** Psychiatric consultation. Sana po kasi... hindi okay yung use of psychiatric consultation natin kasi paka-extreme naman ito. Kasi sensitive sila of the terminologist na ginagamit sa kanila, kasi kami yung ma-charged po. So for example that you will undergo psychiatric consultation hindi okay sa parents. Actually, parang judgmental na kami noon. Actually, you'll see it two ways around. Kasi, there's always partly stigma when you say psychiatrist. When in current world countries, when you say psychiatrist is part of normal mental health, wellness, and care.
- Ms. Cariaso Malaki ang factor ni barangay, ABC and SK President. Binasa ko yung tungkol sa paggawa ng mga barangay-based institutions



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pati mga SK committees. Andami pwedeng pasukan ito na makakatulong sa atin lalo na sa funding. Each committee ina-alot yan ng barangay ng budget. So kahit partial sa ganito committee, malaking tulong na po yan. Since mostly ang barangay nag-merge po, technically lahat ng budget approved na hanggang 2025 ay mababago po sa SK. Kaya baka po pwede sa meeting po with the SK federation sa drafting po ng budget nila, isama po mismo si Atty. Valenciano at Atty. Gutierrez"

Dr. Pambid

Paki-draft yung creation ng strike patrollers, kasi yung specific duties kailangan specific areas of responsibility in relation to the territorial jurisdiction of the teachers. Tapos ano yung halimbawa, pagkumilos sa isang kumunidad, isang eskwelahan, ano ang trabaho ng mga kapateran, ano ang trabaho ng mga PTA para specific yung tasking.

Dr. Ignacio-Alberto

As far as Mayor Strike is concerned, yan ang mangyari itong pagpasa lang ordinansa. Pero marami pang pag dadaanan bago tayo umabot sa IRR.

Coun. Pagulayan

If there are no further questions, this committee hearing regarding the Anti-Bullying Ordinance of the City of Bacoor is hereby adjourned (02:47 p.m.). Maraming salamat po sa inyo.

Prepared By:



PETER ADRIAN F. BORJA
Local Legislative Staff I

Attested By:

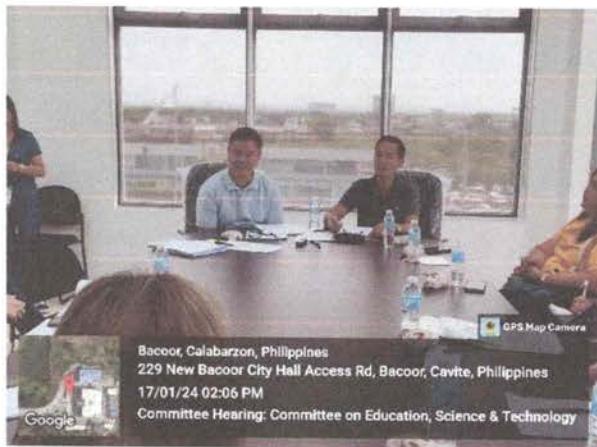


COUN. ALDE JOSELITO F. PAGULAYAN
Chairman
Committee on Education,
Science and Technology



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Province of Cavite
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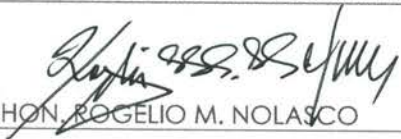
BY: _____
DATE: _____
TIME: _____
BACOR CITY, CAVITE

COMMITTEE ON EDUCATION, SCIENCE AND TECHNOLOGY,
COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES, AND
COMMITTEE ON PEACE AND ORDER AND PUBLIC SAFETY

ATTENDANCE OF THE JOINT COMMITTEE HEARING

17 January 2024 / 02:00 p.m.
Bacoor Legislative and Disaster Resilience Building,
MSBR Conference Room, 4th Floor, Bacoor Government Center

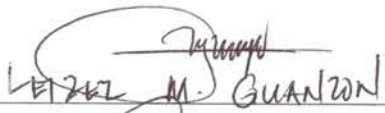
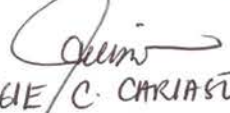



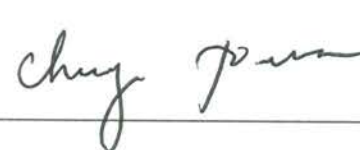



Subject: *AN ORDINANCE ESTABLISHING A (SIC) SAFE, BULLYING FREE AND RESILIENT (SBR) PUBLIC SCHOOLS, DEPUTIZING PARENTS AND TEACHERS TO PREVENT VIOLENCE AND BULLYING, CREATING THE STRIKE SCHOOL PATROLLERS, PROMOTING BULLYING PREVENTION SAFEGUARDS AND UPHOLDING PUBLIC SAFETY IN PUBLIC SCHOOLS OF THE CITY OF BACOR. PCO 2023-148 dated 08 January 2024.*

SIGNATURE/ NAME	POSITION/AFFILIATION OFFICE/ADDRESS	CONTACT NUMBER/EMAIL
 HON. ALDE JOSELITO F. PAGULAYAN	CITY COUNCILOR SANGGUNIANG PANLUNGSOD	
 HON. ROGELIO M. NOLASCO	CITY COUNCILOR SANGGUNIANG PANLUNGSOD	
HON. CATHERINE SARINO-EVARISTO	CITY COUNCILOR SANGGUNIANG PANLUNGSOD	
HON. PALM ANGEL S. BUNCIO	SANGGUNIANG KABATAAN FEDERATION PRESIDENT SANGGUNIANG PANLUNGSOD	
MARLA CRISTINA IGNACIO TORRES, MD, DPA <i>MD, DPA</i>	EXE ASSTANT NAYON STAFF & REVIEW	0992 8813058 matinaignacio@gmail.com



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Province of Cavite
City of Bacoor

5th SANGGUNIANG PANLUNGSOD

SIGNATURE/ NAME	POSITION/AFFILIATION OFFICE/ADDRESS	CONTACT NUMBER/EMAIL
 M. GUANZON	Doc. Rec. CFD	09611430971
 ANELE C. CARIASO	OIC- LOCAL YOUTH DEVT OFFICE	09171899160
Valve Valenciano	OCS	
Babylon M. Pambid	OIC-STR, DEPED	
BERNADETTE G. POLO	PDO LI DepEd	
	FPTA PRES	
JD GUTIEREZ	OCS	
Erickson Plaza	SK FED	



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Province of Cavite
City of Bacoor

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SANGGUNIANG PANLUNGSOD

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5th SANGGUNIANG PANLUNGSOD
BY: _____
DATE: _____
TIME: _____
BACOR CITY, CAVITE

COMMITTEE ON EDUCATION, SCIENCE AND TECHNOLOGY,
COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES, AND
COMMITTEE ON PEACE AND ORDER AND PUBLIC SAFETY

**NOTICE OF THE JOINT COMMITTEE HEARING
(PROOF OF RECEIPT)**

17 January 2024 / 02:00 p.m.
Bacoor Legislative and Disaster Resilience Building,
MSBR Conference Room, 4th Floor, Bacoor Government Center

Subject: *AN ORDINANCE ESTABLISHING A (SIC) SAFE, BULLYING FREE AND RESILIENT (SBR) PUBLIC SCHOOLS, DEPUTIZING PARENTS AND TEACHERS TO PREVENT VIOLENCE AND BULLYING, CREATING THE STRIKE SCHOOL PATROLLERS, PROMOTING BULLYING PREVENTION SAFEGUARDS AND UPHOLDING PUBLIC SAFETY IN PUBLIC SCHOOLS OF THE CITY OF BACOR. PCO 2023-148 dated 08 January 2024.*

RECEIVED BY: NAME/SIGNATURE	POSITION/AFFILIATION OFFICE/ADDRESS	DATE/TIME CONTACT NUMBER
<i>CHRYS GOROSPE</i>	<i>SP</i>	<i>JAN. 12, 2024</i>
<i>MARCO PASWAR</i>	<i>SP</i>	<i>JAN. 12, 2024</i>
<i>LH ANTONA</i>	<i>SP</i>	<i>JAN. 12, 2024</i>
<i>MIMI REY</i>	<i>SP</i>	<i>JAN. 12, 2024</i>
<i>JOSIE MURANNA</i>		<i>JAN. 12, 2024</i>



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RECEIVED BY: NAME/SIGNATURE	POSITION/AFFILIATION OFFICE/ADDRESS	DATE/TIME CONTACT NUMBER
<i>[Signature]</i> CATHY B. MATEO	CLERK	Jan. 12, 2024 2:00 PM
<i>[Signature]</i> JULIETTE LUNA	LLSA II	01/12/24 2:15 PM



Republic of the Philippines
Province of Cavite

CITY OF BACOOR

Office of the Mayor

CGBCR-MO-02-F03.00
10/20/2023

December 29, 2023

OFFICE OF THE
SANGGUNIANG PANLUNGSOD

RECEIVED

BY: ARIEL

DATE: 12/29/23

TIME: 4:09

BACOOR CITY, CAVITE

HON. MICHAEL SOLIS
Acting City Vice Mayor of Bacoor
Bacoor Government Center
Bacoor, Cavite

Thru: Atty. Khalid A. Atega, Jr.
Sangguniang Panlungsod Secretary

Subject: Endorsement Letter



Dear Hon. Solis:

I hereby endorse to the esteemed members of the Sangguniang Panlungsod for appropriate action Indorsement Letter No. 957, S. 2023, issued by the Office of the City Legal Service relative to the draft ordinance to address and prevent bullying and violence in public schools within the City of Bacoor. The said ordinance is consonant to the City's advocacy to promote mental health and prevent bullying and other forms of violence in schools and educational institutions, as well as the City Government's recognition of the need to adopt continuous, comprehensive, holistic and inter-sectoral programs in the City of Bacoor.

Attached herewith is the aforementioned indorsement, including the draft ordinance, for your immediate reference.

Sincerely yours,


HON. CATHERINE SARINO-EVARISTO
Acting City Mayor

 Office of the Mayor 
Strike B. Revilla



SBR20232529

**STR1KE
AS**

Address: Bacoor Government Center, Bacoor Blvd., Brgy. Bayanan, City of Bacoor, Cavite
Trunkline: 434-1111 Website: www.bacoor.gov.ph



SCAN ME



Republic of the Philippines
Province of Cavite
CITY OF BACOR

CGBCR-OCLS-02-F01.00
10/20/2023

MD

OFFICE OF THE CITY LEGAL SERVICE

INDORSEMENT LETTER No. 957, S. 2023

To: **HON. STRIKE B. REVILLA**
City Mayor

Thru: **ATTY. PAUL MICHAEL SANGALANG**
Executive Assistant IV, Office of the City Mayor

SARAH L. 12/28/23 2:04 PM

Cc: **ATTY. AIMEE TORREFRANCA-NERI**
City Administrator

Re: **FOR APPROVAL AND SUBSEQUENT ENDORSEMENT TO THE SANGGUNIANG PANLUNGSOD**
Draft Ordinance - *AN ORDINANCE ESTABLISHING A SAFE, BULLYING-FREE, AND RESILIENT (SBR) PUBLIC SCHOOLS, DEPUTIZING PARENTS AND TEACHERS TO PREVENT VIOLENCE AND BULLYING, CREATING THE STRIKE SCHOOL PATROLLERS, PROMOTING BULLYING PREVENTION SAFEGUARDS AND UPHOLDING PUBLIC SAFETY IN PUBLIC SCHOOLS OF THE CITY OF BACOR*

Date: 28 December 2023

The Office of the City Administrator instructed this Office to draft an ordinance to address and prevent bullying and violence in public schools within the City of Bacoor. Primarily considered in the drafting of the said ordinance is the program proposal by Dr. Maria Cristina Ignacio-Alberto of the Office of the Mayor. Comments from the City Budget Office, Local Youth Development Office, and the DepEd-Bacoor were also considered in the attached draft ordinance, entitled:

"An Ordinance Establishing a Safe, Bullying-Free and Resilient (SBR) Public Schools, Deputizing Parents and Teachers to Prevent Violence and Bullying, Creating the Strike School Patrollers, Promoting Bullying Prevention Safeguards and Upholding Public Safety in Public Schools of the City of Bacoor".

All things being in order, we hereby respectfully endorse the matter to your good office **for approval** and subsequent endorsement to the Sangguniang Panlungsod for appropriate action and enactment of local legislation on the matter.

Thank you.

Respectfully,


ATTY. KIM NYCA R. LOFRANCO
City Legal Officer



PROPOSED ORDINANCE NO. XXX-202_
Series of 202_

AN ORDINANCE ESTABLISHING A SAFE, BULLYING-FREE, AND RESILIENT (SBR) PUBLIC SCHOOLS, DEPUTIZING PARENTS AND TEACHERS TO PREVENT VIOLENCE AND BULLYING, CREATING THE STRIKE SCHOOL PATROLLERS, PROMOTING BULLYING PREVENTION SAFEGUARDS AND UPHOLDING PUBLIC SAFETY IN PUBLIC SCHOOLS OF THE CITY OF BACOR

("STRIKE AS 1 PAARALAN - KONTRA KRIMEN AT KARAHASAN: ESTABLISHING SAFE, BULLYING-FREE, AND RESILIENT (SBR) PUBLIC SCHOOLS ORDINANCE OF THE CITY OF BACOR")

WHEREAS, the State is mandated to uphold the principle that the maintenance of peace and order, the protection of life, liberty, and property, and the promotion of the general welfare are essential for the enjoyment by all the people of the blessings of democracy pursuant to Section 5, Article II of the 1987 Philippine Constitution;

WHEREAS, in Section 13, Article II of the 1987 Philippine Constitution, the State likewise recognizes the vital role of the youth in nation-building and shall promote and protect their physical, moral, spiritual, intellectual, and social well-being. It shall inculcate in the youth patriotism and nationalism and encourage their involvement in public and civic affairs;

WHEREAS, all educational institutions are mandated by Section 3 (2), Article XIV of the 1987 Philippine Constitution to foster a love of humanity, respect for human rights, and develop the moral character and personal discipline of students;

WHEREAS, Presidential Decree No. 603, Series of 1974 enshrines the policy that the child is one of the nation's most important assets; as such, every effort should be exerted to promote his welfare and enhance his opportunities for a useful and happy life.

WHEREAS, Section 16 of Republic Act (R.A.) No. 7160, otherwise known as the "Local Government Code (LGC) of 1991", states that every local government unit shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate, or incidental for its efficient and effective governance and those which are essential to the promotion of the general welfare.;

WHEREAS, the same section likewise mandates that local government units shall promote health and safety, encourage and support the development of appropriate and self-reliant scientific and technological capabilities, maintain peace and order, and preserve the comfort and convenience of their inhabitants;

WHEREAS, Section 458, Paragraph (1)(i) of the Code authorizes the Sangguniang Panlungsod to enact ordinances, approve resolutions, and appropriate funds for the general welfare of the city and its inhabitants, for an efficient and effective city government and shall maintain peace and order by enacting measures to prevent and suppress lawlessness, disorder, riot, violence, rebellion or sedition and impose penalties for the violation of said ordinances. Such is likewise echoed in Section 11 (a) (1)(ii), Article IV of the R.A. No. 10160, also known as the "Charter of the City of Bacor";

WHEREAS, according to a 2018 Program for International Student Assessment (for brevity, "PISA") report, at least seven (7) out of ten (10) students in Philippine public

schools have suffered bullying, which ranks the country the first among seventy (70) others.

WHEREAS, pursuant to a National Baseline Study on Violence against Children (October 2016), approximately sixty-six percent (66%) of the respondents experienced any form of physical violence during childhood. About 14.3 percent (14.3%) of those who attended school experienced physical violence in school.

WHEREAS, the same study provides that three (3) in five (5) of the respondents reported having experienced peer violence or bullying during childhood. Upon inquiry, almost half of the bullying was perpetrated by schoolmates and close friends in school.

WHEREAS, pursuant to the Department of Education (DepEd), one thousand three hundred and nine (1,309) cases of bullying were reported in the Academic Year (AY) 2013-2014, 5,624 cases in AY 2014-2015, 7,221 cases in AY 2015-2016, 8,750 cases in AY 2016-2017, 15,866 cases in AY 2017-2018, 21,521 incidents in AY 2018-2019, and 11,637 cases in AY 2019-2020;

WHEREAS, it has been observed that bullying and mental health issues are two (2) problems that most Filipino youths face nowadays wherein a Global School-based student survey (2015) of the World Health Organization (WHO) found that ten percent (10%) to fifteen percent (15%) of Filipino children with ages five (5) to fifteen (15) are affected by mental health problems.

WHEREAS, despite the alarming rise of mental health cases in the country, there appears to be a lack of institutional programs to address such problems. Pursuant to the WHO, only five (5) government hospitals with psychiatric facilities currently exist, general hospitals with psychiatric units exist only eighty-four (84), those with outpatient facilities are only forty-six (46), only eleven (11) of which are appropriate for children/adolescents.

WHEREAS, statistically, bullying has been shown to negatively affect the school performance of its victims, wherein school attendance was observed to have dropped due to the fear of going back to school where the act of bullying was committed. Bullying may leave lifetime physical or psychological trauma to its victims.

WHEREAS, to implement the City's advocacy to promote mental health and prevent bullying and other forms of violence in schools and educational institutions, the City Government recognizes the need to adopt continuous, comprehensive, holistic, and inter-sectoral programs within the City of Bacoor.

NOW, THEREFORE, be it **ORDAINED** by the 5th Sangguniang Panlungsod of the City of Bacoor, Province of Cavite that:

SECTION 1. TITLE. – This Ordinance shall be known as the **"STRIKE AS 1 SA PAARALAN – KONTRA KRIMEN AT KARAHASAN: Establishing Safe, Bullying-free, and Resilient (SBR) Public Schools Ordinance of the City of Bacoor."**

SECTION 2. OBJECTIVE. – It is the objective of this Ordinance to establish safe, bullying-free, and resilient public schools within the City of Bacoor through informational education and advocacy, forming inter-agency collaboration for public school protection, and establishing a group that will be deputized to guard and guide schools against crime and violence.

To achieve this objective, this Ordinance aims to do the following:

1. Identify and enumerate common acts of violence, bullying, and harassment in public schools;
2. Assist victims of violence, bullying, and harassment in seeking medical, psychological, or legal remedies;
3. Promote and implement the provisions of RA No. 10627, otherwise known as the "Anti-bullying Act of 2013";
4. Monitor and identify children who may be suffering from mental health problems and who are either victims or perpetrators of acts of violence or bullying
5. Form a volunteer group that shall guide, monitor, and guard the premises of public schools against bullying, crimes, and other acts of violence within the bounds of law and without necessarily infringing on the school functions and authority;
6. Organize and implement activities that promote mental health;
7. Provide psychological and psychosocial counseling for both perpetrators and victims;
8. Establish a referral system to medical practitioners for children/students who would be identified for severe mental health problems;
9. Create local social media materials on bullying and mental health.
10. Equip public schools with security and surveillance equipment and facilities that will deter crimes (e.g., CCTV, alarm system, lights); and
11. Conduct educational and informational campaigns against bullying and other forms of violence in schools

SECTION 3. SCOPE AND DURATION. – This Ordinance shall apply only to all identified public schools, covering kindergarten to grade twelve (12) students, established within the City of Bacoor. This Ordinance shall be applied during school days, weekdays, or non-school days when there is a school event or activity

SECTION 4. DEFINITION OF TERMS. – As used in this Ordinance, the following terms and phrases shall be understood and defined as follows:

1. ***Bullying*** – any severe or repeated use by one or more students of a written, verbal, or electronic expression, or a physical act or gesture, or any combination thereof, directed at another student that has the effect of actually causing or placing the latter in reasonable fear of physical or emotional harm or damage to his property; creating a hostile environment at school for the other student, infringing on the rights of the other student at school, or materially and substantially disrupting the education process or the orderly operation of a school.
2. ***Child/Children*** refers to those below eighteen (18) years of age or older who cannot care for themselves as defined under Republic Act No. 7610.

5. **Physical Violence** – refers to acts that include bodily or physical harm.
6. **Psychological Violence** – refers to acts or omissions causing or likely to cause mental or emotional suffering of the victim such as but not limited to intimidation, harassment, stalking, damage to property, public ridicule or humiliation, repeated verbal abuse, and mental infidelity.
7. **School Personnel** – persons working in a school or an educational institution, which includes the following:
 - a. **Teaching or academic staff** – persons engaged in actual teaching and/or research assignments, either on a full-time or part-time basis, at all levels of the educational system.
 - b. **School administrators** – persons that occupy policy-implementing positions relative to the functions of the school at all levels.
 - c. **Academic non-teaching personnel** – persons holding some academic qualifications and performing academic functions directly supportive of teaching, including but not limited to registrars, librarians, research assistants, research aides, and similar staff.
 - d. **Non-academic personnel** – school personnel not falling under the definition and coverage of teaching and academic staff, school administrators, and academic non-teaching personnel.
8. **Sexual Violence** – refers to an act that is sexually committed against a student. It includes, but is not limited to:
 - a. Rape, sexual harassment, acts of lasciviousness, treating a student as a sex object, making demeaning and sexually suggestive remarks, physically attacking the sexual parts of the victim's body, forcing her/him to watch obscene publications and indecent shows, or forcing the woman or her child to do indecent acts and/or make films thereof, forcing the wife and mistress/lover to live in the marital home or sleep together in the same room with the abuser;
 - b. acts causing or attempting to cause the victim to engage in any sexual activity by force, threat of force, physical or other harm, or threat of physical or other harm or coercion;

- c. Prostituting the woman or child.

Student – a learner who is enrolled in the basic education system in identified public schools in the City of Bacoor.

Words and phrases embodied in this Ordinance not herein specifically defined shall have the same definitions found in R.A. No. 7160, also known as the Local Government Code of 1991.

SECTION 5. RULES OF CONSTRUCTION. – In construing the provisions of this Code, the following rules of construction shall be observed unless inconsistent with the manifest intent of the provision, or when applied, they would lead to absurd or highly improbable results

1. **General rule.** — All words and phrases shall be construed and understood according to the common and approved usage of the language, but technical words and phrases and such others which may have acquired a peculiar appropriate meaning in this Code shall be construed and understood according to such technical, peculiar, or appropriate meaning.
2. **Gender and number.** — Every word in this Code importing the masculine gender shall extend to both females and males. Every word importing the singular number shall extend and apply to several persons or things, and every word importing the plural number shall also extend and apply to one person or thing.
3. **Computation of time.** — The time within which an act is to be done as **provided** in this code or in any rule or regulation issued pursuant to the provisions thereof when expressed in days shall be computed by excluding the first day and including the last day, except if the last day falls on a Sunday or a holiday in which case the same shall be excluded from the computation, and the next business day shall be considered the last day.
4. **References.** — All references to Chapter, Articles, Sections are to the Chapter, Articles, Sections in this Code, unless otherwise specified.
5. **Conflicting provisions of the section.** — If the provisions of different sections conflict with or contravene each other, the provisions of each section shall prevail as to all specific matters and questions involved therein.

SECTION 6. ACTS CONSIDERED AS BULLYING. Acts of bullying refer to any severe or repeated use by one or more students and/or school personnel of a written, verbal, or electronic expression, or a physical act or gesture, or any combination thereof, directed at another student that has the effect of actually causing or placing the latter in reasonable fear of physical or emotional harm or damage to his property; creating a hostile environment at school for the other student; infringing on the rights of the other

5. Assign available barangay tanods to guard and monitor access and entry to identified public schools.

SECTION 9. DISSEMINATION OF SOCIAL MEDIA CAMPAIGNS AND LEARNING MATERIALS. – The City Government of Bacoor, through the City Information Office, shall be tasked to create and disseminate campaign advertisements, materials, and content promoting bullying prevention and intervention strategies, either through online or social media and/or physical postings in conspicuous places in public schools and within the City of Bacoor. Social media campaign materials prepared by the City Information Office shall be distributed and made available for regular viewing in the identified public schools.

Establish a unified audio and video monitoring system with real-time viewing access and monitoring of audio and video footage and feeds recorded in CCTVs installed in all the barangays within the territorial jurisdiction of the City of Bacoor.

The monitoring system shall provide additional security to the public and assist barangay and city law enforcement units. The system shall likewise serve as a deterrent and protection from future criminal activities within the City.

SECTION 10. STRIKE SCHOOL PATROLLERS. – To intensify the advocacy of the City Government of Bacoor to deter and discourage acts of any kind of bullying in identified public schools, shall form a group comprising of volunteer parents and school personnel, hereinafter referred to as "Strike School Patrollers (SSP)" that shall be deputized to assist the law enforcement units in the City of Bacoor in enforcing and implementing this Ordinance

Persons designated to be part of the SSP shall be trained of applicable laws, rules, and regulations existing to combat bullying including but not limited to R A No 10267 ("Anti-Bullying Act of 2013"), Department of Education (DepEd) Order No. 40, Series of 2012 ("DepEd Child Protection Policy"), R A. No. 7610 ("Special Protection of Children Against Abuse, Exploitation and Discrimination Act"), and other related information necessary for their effective and efficient performance of their responsibility

part of SSP. It shall also provide other logistics and supplies as may be necessary in the implementation of this Ordinance.

SECTION 11. DUTIES AND RESPONSIBILITIES. – The Strike School Patrollers shall perform the following duties and responsibilities:

- a. Maintain peace, order, security, and public safety within and around the vicinity of public schools within the City of Bacoor;
- b. Prevent any act/s of bullying provided herein between students within and around the vicinity of public schools within the City of Bacoor;
- c. Patrol in assigned and designated areas within and around the vicinity of public schools in the City of Bacoor by:
 - i. Stopping the bullying or retaliation immediately;
 - ii. Separating the students involved;
 - iii. Removing the victim or, in appropriate cases, the bully or offending student from the site;
 - iv. Ensuring the victim's safety by determining and addressing the victim's immediate safety needs, ensuring medical attention, if needed, and securing a medical certificate in cases of physical injury.
- d. Coordinate with school authorities in the conduct of monitoring activities;
- e. Record and report to school authorities, the barangay, or the law enforcement units any cases or incidents related to bullying;
- f. Make the necessary referrals to appropriate agencies, offices, or persons, students who need assistance as may be required by the circumstances;
- g. Conduct awareness-raising programs with school stakeholders in preventing and addressing bullying;
- h. Receive relevant training necessary for the enforcement of this Ordinance;
- i. Perform other tasks as may be delegated by the City Mayor or by the Implementing Rules and Regulations.

SECTION 12. DATA RESEARCH AND GATHERING. – The City Government of Bacoor, through the City Social Welfare and Development Office, the Sangguniang Kabataan, and the Local Youth Development Office, shall collate all useful and reliable data on bullying among public schools within the City. Based on the available data gathered, the City Social Welfare and Development Office shall recommend actions and measures to be enforced. In both cases, surveys and face-to-face interviews will be primary data-gathering procedures.

The Department of Education – City Schools Division Office (SDO) Bacoor shall provide the City Government of Bacoor data on bullying among public schools in the City of Bacoor, including but not limited to the number of bullying incidents, issues that influence the student to commit bullying, factors that make a student a target of bullying, effects of bullying, and intervention measures undertaken.

Data that will be gathered and updated shall provide guidance in the implementation of this Ordinance and better address the school-bullying concerns of the students in the City of Bacoor.

SECTION 13. PROVISION OF VARIOUS ASSISTANCE TO VICTIMS OF SCHOOL-BASED. The City Government of Bacoor, through the City Social Welfare and Development Office, shall provide assistance to students who are victims of school violence or bullying, such as:

A. Psychosocial or Psychological assistance. Psychosocial or psychological assistance may be made through:

1. Promotion of the LGU-sponsored 161 Telepayo hotline in public schools
2. Promotion of the DOH Mental Health Hotline
3. Referral to CSWDO for actual interview of the minor
4. Referral to School Guidance and/or DepEd Bacoor SDO

The City of Bacoor may engage in partnerships with relevant medical associations like the Philippine Pediatric Society, Philippine Mental Health Association, Philippine Child Protection Network, etc., to gather a pool of experts who will train the Strike School Patrollers, assist in the counseling, and/or treatment of children, when necessary

B. Medical Assistance. The City shall extend medical assistance to students who are victims of school-based violence, subject to the availability of funds and in accordance with the rules and guidelines for assistance for individuals in crisis situations (AICS). The medical assistance shall cover hospitalization expenses, the cost of medicines, and other medical treatment or procedures such as implants, common laboratory tests, diagnostics imaging procedures for any illness or ailment incurred, and the provision of assistive devices

C. Legal Assistance. The City shall extend legal assistance to students who are victims of school-based violence appropriate to the student's needs. It shall be limited to rendering legal advice and referral to the Public Attorney's Office.

SECTION 14. CREATION OF REFERRAL SYSTEM. A referral system shall be created to record all incidents and student victims who need mental health counseling or psychiatric consultation, whichever is applicable. The system shall also record all incidents of violence affecting the students in public schools within the City of Bacoor.

The CSWDO shall monitor and oversee the handling of the referral system. Any records shall form part of the regular/annual reports to the City Council for the Protection of Children (CCPC).

SECTION 15. IMPLEMENTING RULES AND REGULATIONS. – The Office of the City Mayor, with the aid of the City Social Welfare and Development Office, the Department of Education – City Schools Division Bacoor, and the Office of the City Legal Services, and in consultation with the barangays, shall formulate the implementing rules and regulations of this Ordinance.

The City Legal Services Office shall submit the draft implementing rules and regulations of this Ordinance to the City Mayor for his approval not later than sixty (60) days after the effective implementation of this Ordinance.

The Implementing Rules and Regulations shall comply with the provision of R.A. No. 10267 ("Anti-Bullying Act of 2013"), Department of Education (DepEd) Order No. 40, Series of 2012 ("DepEd Child Protection Policy"), and R.A. No. 7610 ("Special Protection of Children Against Abuse, Exploitation and Discrimination Act").

SECTION 16. BUDGET APPROPRIATION. The City Government of Bacoor shall appropriate in its annual budget or any supplemental budget that may be approved thereafter the amount necessary to implement the provisions of this Ordinance.

SECTION 17. SEPARABILITY CLAUSE. – If, for any reason, any provision or part of this Ordinance is declared invalid or unconstitutional, other provisions are not affected thereby and shall remain in full force and effect.

SECTION 18. REPEALING CLAUSE. – All ordinances, rules, and regulations or parts thereof in conflict with this Ordinance are hereby repealed and/or modified accordingly, provided that the rights vested upon this Ordinance's effectivity shall not be impaired.

SECTION 19. EFFECTIVITY CLAUSE. – This Ordinance shall take effect upon its approval and after publication in a newspaper of local circulation. In the absence of any newspaper of general circulation, the text of the ordinance shall be posted after ten (10) days on a bulletin board at the entrance of the city or Barangay hall, as the case may be, and in at least two (2) other conspicuous places in the local government unit concerned.

ENACTED this ___ day of _____ 202__ by the ___ Sangguniang Pambansod of the City of Bacoor, Cavite.