

# CITY OF BACOOR





COMMITTEE ON WOMEN, CHILDREN AND FAMILY RELATIONS
COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES
AND
COMMITTEE ON SOCIAL SERVICES

# NO. WCFR 007- S-2025 (6th SP)



Subject: "AN ORDINANCE PROHIBITING ONLINE SEXUAL ABUSE AND EXPLOITATION OF CHILDREN (OSAEC) AND CHILD SEXUAL ABUSE OR EXPLOITATION MATERIALS (CSAEM) IN THE CITY OF BACOOR, INSTITUTIONALIZING PROGRAMS FOR ITS PREVENTION AND ERADICATION, AND PROVIDING PENALTIES THEREOF, THEREAFTER ESTABLISHING A SUPPORTIVE ENVIRONMENT FOR CHILD VICTIMS, AND PROVIDING FUNDS THEREOF." - PCO 2025-030 dated August 11, 2025

Referred to the Joint Committee on the 6<sup>th</sup> Regular Session of 6<sup>th</sup> Sangguniang Panlungsod is the above-subject for appropriate action and recommendation.

The proposed ordinance sought to be approved by the Sangguniang Panlungsod involves controlling and/or preventing the online abuse and exploitation of children before the actual harm takes place. Likewise, to impose penalties in violation of the ordinance.

In particular, the enactment of a local law combatting Online Sexual Abuse and Exploitation of Children (OSAEC) and the Child Sexual Abuse or Exploitation Materials (CSAEM) as mandated under Republic Act No. 11930. The specific provision stated in Republic Act No. 11930 is hereunder quoted, as follows:

#### REPUBLIC ACT NO. 11930 July 30, 2022

AN ACT PUNISHING ONLINE SEXUAL ABUSE OF EXPLOITATION OF CHILDREN, PENALIZING THE PRODUCTION, DISTRIBUTION, POSSESSION AND ACCESS OF CHILD SEXUAL ABUSE OR EXPLOITATION MATERIALS, AMENDING REPUBLIC ACT NO. 9160, OTHERWISE KNOWN AS THE "ANTI-MONEY LAUNDERING ACT OF 2001", AS AMENDED AND REPEALING REPUBLIC ACT NO. 977, OTHERWISE KNOWN AS THE "ANTI-CHILD PORNOGRAPHY ACT OF 2009

JOINT PUBLIC HEARING REPORT NO. WCFR 007- S-2025 (6th SP)
PCO 2025-030 - An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)









# CITY OF BACOOR





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"Section 33. Local Governments. — <u>Local governments shall pass an ordinance to localize efforts against OSAEC and CSAEM</u>, take account local culture and norms, institutionalize community-based initiatives that address OSAEC and CSAEM at the barangay level, establish OSAEC and CSAEM prevention programs that aim to educate families against OSAEC and CSAEM, and provide a holistic local program for rehabilitation and reintegration under the local social welfare and development office including support and protection for victims and survivors."

It is further mandated under the same Republic Act No. 11930 (Section 22) the mandatory services to victims of child sexual abuse or exploitation "to ensure recovery, rehabilitation and reintegration into the mainstream of society, concerned government agencies and the LGUs, through its city or municipal social welfare and development office, shall make available the following services to victims of any form of child sexual abuse or exploitation and their families, when applicable:

- (a) Emergency shelter or appropriate housing;
- (b) Counseling;
- (c) Free legal services, which shall include information about the victim's rights and the procedure for filing of complaints, claims for compensation and such other legal remedies available to them in a language understood by the child;
- (d) Medical or psychological services;
- (e) Livelihood and skills training; and
- (f) Educational assistance."

#### **AUTHORITY OF THE SANGGUNIAN PANLUNGSOD**

Under Section 11 of Republic Act. No. 10160 (Charter of the City of Bacoor) and Republic Act No. 7160 (Local Government Code of 1991) the Sangguniang Panlungsod is empowered to enact ordinances.

For ready reference, we quote the specific provision stated in Republic Act No. 10160, as follows:

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# CITY OF BACOOR





#### REPUBLIC ACT NO. 10160 April 10, 2012

AN ACT CONVERTING THE MUNICIPALITY OF BACOOR IN THE PROVINCE OF CAVITE INTO A COMPONENT CITY TO BE KNOWN AS THE CITY OF BACOOR

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"Section 11. Powers, Duties, Functions and Compensation. –

(a) The sangguniang panlungsod, as the legislative body of the City, shall enact ordinances, approve resolutions and appropriate funds for the general welfare of the City and its inhabitants x x x as provided for under Section 22 of the Local Government Code of 1991, x x x"

#### THE PROPOSED ORDINANCE

The Office of the City Social Welfare and Development proposes the following amendments/revisions on the draft of ordinance, as follows:

PROVISION ON THE DRAFT ORDINANCE	COMMENTS/ RECOMMENDATIONS
Section 3. Declaration of Policy	Section 3. Declaration of Policy
<ul> <li>b. Families, parents and guardians and their children are educated and well informed about positive parenting, specifically guiding their children on the used and the adoption of internet or online safety behaviour</li> </ul>	b. Families, parents, and guardians <u>shall be</u> educated and well-informed about <u>online safety</u> , especially in guiding their children on the proper use of the internet and promoting safe online behaviour. <u>They are encouraged to set time limits and supervise their children's internet use to ensure a safe and balanced online experience.</u>
d. Online businesses and other allied services/enterprise such as but not limited to data providers, money transfers, IT equipment's providers and internet installers, are compliant with existing laws and their provisions in ensuring online safety	d. Online businesses and other allied services/enterprise such as but not limited to data providers, money transfers, In equipment's providers and internet installers, shall comply with all applicable Philippine laws, including those addressing Online Sexual Abuse and Exploitation of Children (OSAEC and Child Sexual Abuse or Exploitation Materials (CSAEM), to ensure the protection and safety of children online.

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PCO 2025-030 — An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)











## CITY OF BACOOR







Section 6 Roles and Responsibilities of the City Government

- Undertake education and information campaign to prevent and suppress OSAEC and CSAEM
- F. Established and support community based initiatives and prevention program that aim to educate families against OSAEC and CSAEM

Section 6 Roles and Responsibilities of the City Government

- D. <u>Conduct information dissemination</u> campaigns <u>within communities and business establishments to raise awareness, prevent, and eliminate Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse or Exploitation Materials (CSAEM).</u>
- F. Establish and support community-based initiatives and prevention programs to educate families on Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse or Exploitation Materials (CSAEM), including the creation of a local core group responsible for reporting cases to the proper authorities.

Section 14. Multi-disciplinary Case Management.

In the handling and management of cases of child victims, the approach should be multi-disciplinary, and a multidisciplinary case conference (MDCC) shall be conducted In the handling and management of cases of child victims, the approach should be multi-disciplinary, and a multi-disciplinary case conference (MDCC) shall be conducted and facilitated by the Office of Social Welfare and Development.

Section 17: Establishment of a Healthy and Child Friendly Space

In the meantime that a fully equipped LCPCR cannot be established, a specific room in the LGU or a Community Day Care Center shall be utilized as a Child Friendly Space for Processing and Interviewing children. These rooms shall be established in accordance with the requirements of a child friendly space that shall serve the purpose of promoting the best interest of child victims

Section 17 : Establishment of a Healthy and Child Friendly Space

In the meantime that a fully equipped LCPCR cannot be established, a specific room in the LGU or the <u>Child Minding facility</u> shall be utilized as a Child Friendly Space for Processing and interviewing children. These rooms shall be established in accordance with the requirements of a child friendly space that shall serve the purpose of promoting the best interest of child victims.

Section 20. Local Anti OSAEC Prevention and Awareness Programs -The City of Bacoor through the CSWDO, shall conduct a robust prevention and awareness program involving all sectors in the community to combat OSAEC. A specific day in the month of September shall be declared as Anti-OSAEC Day to increase awareness against the crime and in line with the Celebration of Family Month

Section 20. Local Anti OSAEC Prevention and Awareness Programs -The City of Baccor through the CSWDO, shall conduct a robust prevention and awareness program involving all sectors in the community to combat OSAEC.

Suggestion Month and Date--2nd Tuesday of February (SAFER INTERNET DAY)

Focused on : Responsible and safe use of digital technology, especially among children and youth

2. National Awareness Week for the Prevention of Child

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Website: www.bacoorcitysp.com



#### Republic of the Philippines Province of Cavite CITY OF BACOOR OFFICE OF THE SANGGUNIANG PANLUNGSOD



Sexual Abuse and Exploitation

When:

2nd

Week

February

Legal Basis: Proclamation No. 731, s. 1996

#### FINDINGS:

- 1. The proposed ordinance is consistent and complies with the provision of Republic Act No. 11930 and various state policies as presented during the hearing.
- 2. The proposed ordinance shows that the City Government of Bacoor is continuously undertaking the necessary measures to effectively protect the children and those of minor age from sexual abuse and exploitation.
- 3. The proposed ordinance adopts the necessary provisions of the national laws and state policies in relation to the protection of children and those of minor ages from sexual abuse and exploitation.

#### RECOMMENDATION:

In view of the foregoing, the Honorable Members of the Joint Committee hereby recommend TO APPROVE the proposed City Ordinance No. 2025-030 on the Second Reading, and to be calendared on the Third reading of the next regular session.

WE HEREBY CERTIFY that the contents of the foregoing report are true and correct.

Signed this \_\_\_\_ day of November 2025 at the City of Bacoor, Cavite.

JOINT PUBLIC HEARING REPORT NO. WCFR 007- S-2025 (6th SP) PCO 2025-030 - An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)











# CITY OF BACOOR





## THE COMMITTEE ON WOMEN, CHILDREN AND FAMILY RELATIONS

HON. CATHERINE SARINO-EVARISTO
Chairperson

HON. ROGELIO M. NOLASCO /

HON. MIGUEL N. BAUTISTA Member

HON. PAIM ANGEL S. BUNCIO

THE COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES

HON. REYNALBO D. PALABRICA

11/

HON. LEVY M. TELA

Vice Chairman

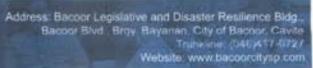
HON. ADRIELITO G. GAWARAN

Member

JOINT PUBLIC HEARING REPORT NO. WCFR 007- S-2025 (6th SP)
PCO 2025-030 — An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)



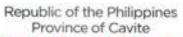












#### CITY OF BACOOR





HON. REYNALDOM. FABIAN Member

THE COMMITTEE ON SOCIAL SERVICES

HON. HORACIO M. BRILLANTES JR.

Chairman

HON. MANDLO S. GALVEZ JR.

Vice Chairman

HON. ROBERTO L. ADVINCULA

Member

HON. RICARDO F. UGALDE

Member

JOINT PUBLIC HEARING REPORT NO. WCFR 007- S-2025 (6th SP)

PC○ 2025-030 — An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)









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# CITY OF BACOOR





COMMITTEE ON WOMEN, CHILDREN AND FAMILY RELATIONS, COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES AND COMMITTEE ON SOCIAL SERVICES

## JOINT PUBLIC HEARING MINUTES

NO. WCFR 007- S-2025



Subject: "AN ORDINANCE PROHIBITING ONLINE SEXUAL ABUSE AND EXPLOITATION OF CHILDREN (OSAEC) AND CHILD SEXUAL ABUSE OR EXPLOITATION MATERIALS (CSAEM) IN THE CITY OF BACOOR, INSTITUTIONALIZING PROGRAMS FOR ITS PREVENTION AND ERADICATION, AND PROVIDING PENALTIES THEREOF, THEREAFTER ESTABLISHING A SUPPORTIVE ENVIRONMENT FOR CHILD VICTIMS, AND PROVIDING FUNDS THEREOF," (PCO 2025-030 DATED 11 AUGUST 2025)

The above mentioned subject matter "An ordinance prohibiting online sexual abuse and exploitation of children (OSAEC) and child sexual abuse or exploitation materials (CSAEM) in the city of Bacoor, institutionalizing programs for its prevention and eradication, and providing penalties thereof, thereafter establishing a supportive environment for child victims, and providing funds thereof" was referred to the Committee on Women, Children and Family Relations as lead committee, during the 6th regular session on August 11, 2025 by Hon. Rowena Bautista-Mendiola.

- The Joint Public hearing was called to order by Hon. Catherine S. Evaristo at exactly 3:30 p.m. on October 23, 2025 at the SP Session Hall 6th Floor at the Bacoor Legislative and Disaster Resilience Building Bacoor Boulevard, Barangay Bayanan, City of Bacoor, Cavite.
- 2. Hon. Catherine Sarino-Evaristo immediately asks the resource person from the Office of the City Social Welfare and Development representative Ms. Gina Pornelos about their opinions, suggestions and comments regarding the proposed draft ordinance and submitted the following proposed recommendation which the committee immediately reviewed and discussed during the hearing, as follows:

JOINT PUBLIC HEARING MINUTES NO. WCFR 007 S-2025 (6<sup>TH</sup> SP)
FCO 2025-030 - An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)











# CITY OF BACOOR





### PROVISION ON THE DRAFT ORDINANCE COMMENTS/ RECOMMENDATIONS Section 3. Declaration of Policy Section 3. Declaration of Policy b. Families, parents and guardians and their children are b. Families, parents, and guardians shall be educated and educated and well informed about positive parenting, well-informed about online safety, especially in guiding their specifically guiding their children on the used and the children on the proper use of the internet and promoting safe adoption of internet or online safety behaviour online behaviour. They are encouraged to set time limits and supervise their children's internet use to ensure a safe and balanced online experience. d. Online businesses and other allied services/enterprise d. Online businesses and other allied services/enterprise such such as but not limited to data providers, money transfers. as but not limited to data providers, money transfers, IT IT equipment's providers and internet installers, are equipment's providers and internet installers, shall comply with compliant with existing laws and their provisions in ensuring all applicable Philippine laws, including those addressing online safety Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse or Exploitation Materials (CSAEM), to ensure the protection and safety of children online. Section 6 Roles and Responsibilities of the City Government Section 6 Roles and Responsibilities of the City Government. D. Undertake education and information campaign to D. Conduct information dissemination campaigns within prevent and suppress OSAEC and CSAEM communities and business establishments to raise awareness, prevent, and eliminate Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse or Exploitation Materials (CSAEM). F. Establish and support community-based initiatives and F. Established and support community based initiatives and prevention programs to educate families on Online Sexual prevention program that aim to educate families against Abuse and Exploitation of Children (OSAEC) and Child Sexual OSAEC and CSAEM Abuse or Exploitation Materials (CSAEM), including the creation of a local core group responsible for reporting cases to the proper authorities.

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Section 14. Multi-disciplinary Case Management.







## CITY OF BACOOR





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In the handling and management of cases of child victims, the approach should be multi-disciplinary, and a multidisciplinary case conference (MDCC) shall be conducted

In the handling and management of cases of child victims, the approach should be multi-disciplinary, and a multi-disciplinary case conference (MDCC) shall be conducted and facilitated by the Office of Social Welfare and Development.

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Section 20. Local Anti OSAEC Prevention and Awareness Programs -The City of Bacoor through the CSWDO, shall conduct a robust prevention and awareness program involving all sectors in the community to combat OSAEC. A specific day in the month of September shall be declared as Anti-OSAEC Day to increase awareness against the crime and in line with the Celebration of Family Month

Section 20. Local Anti OSAEC Prevention and Awareness Programs -The City of Bacoor through the CSWDO, shall conduct a robust prevention and awareness program involving all sectors in the community to combat OSAEC.

Suggestion Month and Date-2nd Tuesday of February (SAFER INTERNET DAY)

Focused on : Responsible and safe use of digital technology, especially among children and youth

- 2. National Awareness Week for the Prevention of Child Sexual Abuse and Exploitation
  - February When: 2nd
  - Legal Basis: Proclamation No. 731, s. 1996
- 3. The rest of the council unanimously agreed and said that the ordinance will strongly demonstrates the City of Bacoor's continuous and exemplary child friendly governance.
- 4. And that the proposed ordinance is inline with Section 33 of R.A. No. 11930 or the "Anti-Online Sexual Abuse or Exploitation of Children (OSAEC) and Anti-Child Sexual Abuse or Exploitation Materials (CSAEM) Act" that mandates the local government units to pass an ordinance to localize

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efforts against OSAEC and CSAEM, take into account local culture and norms, institutionalize community-based initiatives that address OSAEC and CSAEM at the barangay level, establish prevention programs that aim to educate families against OSAEC and CSAEM, and provide a holistic local program for rehabilitation and reintegration under the local social welfare and development office including support and protection for victims and survivors

- The City Government of Bacoor also strongly acknowledges DILG Memorandum Circular No. 2024-094, dated July 10, 2024, which integrates the enactment of local ordinance against OSAEC and CSAEM as one of the indicators of the Child-Friendly Local Governance Audit (CFLGA);
- 6. The Council also reiterates that under Section 458(5) of Republic Act. No. 7160, the Sangguniang Panlungod, as the legislative body of the city, shall approve ordinances that ensure the efficient and effective delivery of basic services and facilities, as provided under Section 17 of this Code. These include care and social services for abused children, and other needy and disadvantaged person, particularly children and youth below eighteen(18) years of age.
- 7. The council further states that the internet has been a positive catalyst for innovation, education, and economic growth. However, it has also enabled those who would harm children by making it easier for them to produce, access, and share sexual abuse materials: to find like-minded offenders; and reduce their risk of detection. And that, the adoption of stronger legislative measures in support of the online safety of children in the City of Bacoor will pave the way for the protection and development of the child, and it will enhance local governance and strengthen child protection
- There, being no other matters to be discussed, Hon. Catherine Sarino-Evaristo moved for the adjournment of the joint public hearing which unanimously seconded by the committee members.
- 9. The joint public hearing is hereby Suspended at exactly 4:00p.m.

JOINT PUBLIC HEARING MINUTES NO. WCFR 007 S-2025 (6<sup>TH</sup> SP)











## CITY OF BACOOR





Prepared By:

JULIETTE IL ILEM

Local Legislative Staff lii

Attested By:

COUN. CATHERINE SARINO-EVARISTO

Chairman

Committee on Women, Children

and Family Relations

JOINT PUBLIC HEARING MINUTES NO. WCFR 007 S-2025 (6111 SP) PCO 2075-030 - An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)



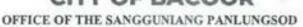








# CITY OF BACOOR





COMMITTEE ON WOMEN, CHILDREN AND FAMILY RELATIONS, COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES AND COMMITTEE ON SOCIAL SERVICES

## NOTICE OF JOINT PUBLIC HEARING (PROOF OF RECEIPT)

Office of the Sangguniang Punisngs.co

23, October 2025 / 3:30 p.m. SP Session Hall Bacoor Legislative and Disaster Resilience Building, , 4th Floor, Bacoor Government Center

Subject: "AN ORDINANCE PROHIBITING ONLINE SEXUAL ABUSE AND EXPLOITATION OF CHILDREN (OSAEC) AND CHILD SEXUAL ABUSE OR EXPLOITATION MATERIALS (CSAEM) IN THE CITY OFINSTITUTIONALIZING PROGRAMS FOR ITS PREVENTION AND ERADICATION. AND PROVIDING PENALTIES THEREOF, THEREAFTER ESTABLISHING A SUPPORTIVE ENVIRONMENT FOR CHILD VICTIMS, AND PROVIDING FUNDS THEREOF."(PCO 2025-030 DATED 11 AUGUST 2025)

NO.	NAME	POSITION/AFFILIATION OFFICE/ADDRESS	DATE/TIME CONTACT NUMBER	SIGNATURE
1.	LANTE LOYOLA		10/21/25	Magald
2.	CARTY PARLIECTED		16/21/25	Aul.
3.	AKIMINUE PASCUM		10/21/25	apaul
4.	JOH PREMAYUM		lolulus	KH
5.	ELLA JIMENET		18/21/25 -	P

NOTICE OF COMMITTEE HEARING (PROOF OF RECEIPT) NO. WCFR -007-S-2025 (6TH SP) PCO 2025-030 An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)











# CITY OF BACOOR OFFICE OF THE SANGGUNIANG PANLUNGSOD





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NOTICE OF COMMITTEE HEARING (PROOF OF RECEIPT) NO. WCFR -007-S-2025 (6TH SP) PCO 2025-030 An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)











## CITY OF BACOOR





COMMITTEE ON WOMEN, CHILDREN AND FAMILY RELATIONS,
COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES AND
COMMITTEE ON SOCIAL SERVICES

Office of the Sangguniang Panishasod Received by Jenet Fring Delay to Type















PHOTOS OF THE JOINT COMMITTEE HEARING NO. WCFR 007- S-2025 (6TH SP)

An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)

Address: Bacoor Legislative and Disaster Remierce Bldg., Bacoor Blvd., Brgy, Bayanan, City of Bacoor, Caville Trunkline: (046)417-6727





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# CITY OF BACOOR







# COMMITTEE ON WOMEN, CHILDREN AND FAMILY RELATIONS, COMMITTEE ON RULES AND PRIVILEGES, LAWS AND ORDINANCES AND COMMITTEE SOCIAL SERVICES

# ATTENDANCE OF THE JOINT PUBLIC HEARING Office of the Sangguniang Panlants Sangguniang Panlant

23, October 2025 / 3:30 p.m. SP Session Hall Bacoor Legislative and Disaster Resilience Building, , 4th Floor, Bacoor Government Center

Subject: "AN ORDINANCE PROHIBITING ONLINE SEXUAL ABUSE AND EXPLOITATION OF CHILDREN (OSAEC) AND CHILD SEXUAL ABUSE OR MATERIALS (CSAEM) IN EXPLOITATION THE CITY OFBACOOR. INSTITUTIONALIZING PROGRAMS FOR ITS PREVENTION AND ERADICATION. AND PROVIDING PENALTIES THEREOF, THEREAFTER ESTABLISHING A SUPPORTIVE ENVIRONMENT FOR CHILD VICTIMS, AND PROVIDING FUNDS THEREOF."(PCO 2025-030 DATED 11 AUGUST 2025)

NO.	NAME	POSITION/AFFILIATION OFFICE/ADDRESS	CONTACT NUMBER/EMAIL	SIGNATURE
1.	HON, CATHERINE S, EVARISTO		Vf	A CO
2.	HON, ROGELIO M. NOLASCO		9	Well of the Lay
3.	HON, MIGUEL N. BAUTISTA		3	Myang
4.	HON, PALM ANGEL S. BUNCIO			Pecso
5.	HON, REYNALDO D. PALABRICA		és:	· j
6.	HON, LEVY M, TELA		/	MA
7.	HON, ADRIELITO G. GAWARAN		10	144-
8.	HON, REYNALDO M, FABIAN			Py
9.	HON, HORACIO M, BRILLANTES JR,		10 C C 20 10 10 10 10 10 10 10 10 10 10 10 10 10	1 Aut

ATTENDANCE OF THE JOINT COMMITTEE HEARING NO., WCFR - 007-S-2025 (6TH SP) An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)





# CITY OF BACOOR







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NO.	NAME	POSITION/AFFILIATION OFFICE/ADDRESS	CONTACT NUMBER/EMAIL	SIGNATURE
10.	HON, MANOLO S, GALVEZ			And I
11.	HON, RICARDO F, UGALDE			A STATE OF THE STA
12.	HON, ROBERTO L. ADVINCULA		- 84	کسف
13.	MA COLISTINA YHUARDANIA	MONINGTRANG MOE		2
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ATTENDANCE OF THE JOINT COMMITTEE HEARING NO., WCFR - 007-S-2025 (6TH SP) An Ordinance prohibiting online abuse (OSAEC) and (CSAEM)



DRAFT

#### Proposed Ordinance No. XXX

AN ORDINANCE PROHIBITING ONLINE SEXUAL ABUSE AND EXPLOITATION OF CHILDREN (OSAEC) AND CHILD SEXUAL ABUSE OR EXPLOITATION MATERIALS (CSAEM) IN THE CITY OF BACOOR, INSTITUTIONALIZING PROGRAMS FOR ITS PREVENTION AND ERADICATION, AND PROVIDING PENALTIES THEREOF, THEREAFTER ESTABLISHING A SUPPORTIVE ENVIRONMENT FOR CHILD VICTIMS, AND PROVIDING FUNDS THEREOF.

Sponsored	by:		
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WHEREAS, Section 3, Article XV of the 1987 Philippine Constitution provides that "the State shall defend the rights of children to assistance, including proper care and nutrition, and special protection from all forms of neglect, abuse, cruelty, exploitation, and other conditions prejudicial to their development".

WHEREAS, R.A. No. 7610, or the "Special Protection of Children Against Abuse, Exploitation and Discrimination Act," declared as a policy of the State to provide special protection to children from all forms of abuse, neglect, cruelty, exploitation and discrimination and other conditions, prejudicial their development; provide sanctions for their commission and carry out a program for prevention and deterrence of and crisis intervention in situations of child abuse, exploitation, and discrimination;

WHEREAS, R.A. No. 11862, or the Expanded Anti-Trafficking Act of 2022, was signed into law by President Rodrigo Duterte on 23 June 2022, which provided for the definition of Online Sexual Abuse of Exploitation of Children (OSEC) and Child Sexual Abuse and Exploitation Material (CSEM) or Child Sexual Abuse Material (CSAM);

WHEREAS, R.A. No. 11930 or the "Anti-Online Sexual Abuse or Exploitation of Children (OSAEC) and Anti-Child Sexual Abuse or Exploitation Materials (CSAEM) Act" declared it to be the policy of the State to provide special protections to children from all forms or sexual violence, abuse and exploitation especially those committed with the use of information and communications technology (ICT), provide sanctions for their commission and carry out programs for the prevention, deterrence and intervention in all situations of online sexual abuse and exploitation of children in the digital and non-digital production, distribution or possession of child sexual abuse or exploitation material;

WHEREAS, Section 33 of R.A. No. 11930 or the "Anti-Online Sexual Abuse or Exploitation of Children (OSAEC) and Anti-Child Sexual Abuse or Exploitation Materials (CSAEM) Act" mandates the local government units to pass an ordinance to localize efforts against OSAEC and CSAEM, take into account local culture and norms, institutionalize community-based initiatives that address OSAEC and CSAEM at the barangay level, establish prevention programs that aim to educate families against OSAEC and CSAEM, and provide a holistic local program for rehabilitation and reintegration under the local social welfare and development office including support and protection for victims and survivors;

WHEREAS, R.A. No. 7160, or the Local Government Code of 1991, states that every local government unit shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate, or incidental for its efficient and effective governance, and those which are essential to the promotion of the general welfare. Within their respective territorial jurisdictions, local government units shall ensure and support, among other things, the preservation and enrichment of culture, promote health and safety, enhance the right of the people to a balanced

ecology, encourage and support the development of appropriate and self-reliant scientific and technological capabilities, improve public morals, enhance economic prosperity and social justice, promote full employment among their residents, maintain peace and order, and preserve the comfort and convenience of their inhabitants;

WHEREAS, Section 11 of R.A. No. 10160, or the "Charter of the City of Bacoor", grants the Sangguniang Panlungsod to enact approved resolutions and appropriate funds for the general welfare of the city and its inhabitants pursuant to Section 16 of the Local Government Code and in the proper exercise of the corporate powers of the city as provided for under Section 22 of the Local Government Code;

WHEREAS, the City of Bacoor demonstrates exemplary child-friendly governance; has and continues to demonstrate exemplary child-friendly governance;

WHEREAS, the internet has been a positive catalyst for innovation, education, and economic growth. However, it has also enabled those who would harm children by making it easier for them to produce, access, and share sexual abuse materials; to find like-minded offenders; and reduce their risk of detection.

WHEREAS, DILG Memorandum Circular No. 2024-094, dated July 10, 2024, integrates the enactment of local ordinance against OSAEC and CSAEM as one of the indicators of the Child-Friendly Local Governance Audit (CFLGA);

WHEREAS, the adoption of stronger legislative measures in support of the online safety of children in the City of Bacoor will pave the way for the protection and development of the child, and it will enhance local governance and strengthen child protection if survivors are capacitated for leadership development, advocacy, and participation;

NOW, THEREFORE, be it ordained by the Sangguniang Panlungsod of Bacoor that:

Section 1. Short Title - This Ordinance shall be known as the "An Ordinance Prohibiting Online Sexual Abuse and Exploitation of Children and Child Sexual Abuse and Exploitation Materials in the City of Bacoor" or the "Anti-OSAEC/CSAEM Ordinance".

Section 2. Scope and Application -This Ordinance covers all households, internet and allied business establishments, private business establishments, government agencies, and their facilities within the City of Bacoor.

Section 3. Declaration of Policy - The City of Bacoor hereby declares as policy that:

- Each child is protected against the ill effects of and the dangers of unsafe internet use, and prevented from online abuse and sexual exploitation;
- Families, parents and guardians, and their children are educated and wellinformed about positive parenting, specifically, guiding their children on the use and the adoption of internet or online safety behaviors;
- c. Persons in government offices and other public and private institutions are educated on OSAEC as it evolves and how to respond to technology-based trafficking in persons and are capacitated to respond according to their mandates;
- d. Online businesses and other allied services/enterprises, such as but not limited to data providers, money transfers, IT equipment providers, and internet installers, are compliant with existing laws and their provisions in ensuring online safety.

Section 4. Definition of Terms - For the purpose of this Ordinance, the following terms and phrases shall mean:

a. "Child" refers to a person below eighteen (18) years of age or over but is unable to fully take care of himself/herself from abuse, neglect, cruelty, exploitation, or discrimination because of a physical or mental disability or condition.

#### A child shall also refer to:

 A person, regardless of age, who is presented, depicted, or portrayed as a child, defined herein;

Computer-generated, digitally or manually crafted images or graphics of a person who is represented or who is made to appear to be a child as defined herein.

- b. "Child sexual abuse" refers to any form of communication through any platform or format or any physical interaction between a child and any person when the child is being used for any act or activity inducing sexual stimulation or for the purpose of sexual gratification or in pursuit of the desire to have carnal knowledge of the child, regardless of the gender of the perpetrator or the victim, or the consent of the victim.
- c. "Child sexual exploitation" refers to any of the following acts, even if consent appears to have been granted by the child:
  - a. Child sexual abuse with consideration, whether monetary or nonmonetary consideration, favor, or benefit in exchange for the opportunity to perform such abusive or exploitative act;

 Actual sexual intercourse with a child or children with or without consideration:

 Employing fraud, machination, undue influence, intimidation, threat, or deception by any person to commit sexual abuse or sexual intercourse with a child or children, or

d. Any other similar or analogous acts related to child abuse, cruelty, or exploitation, or to are responsible for other conditions prejudicial to the development of the child.

- d. "Child Sexual Abuse or Exploitation Material (CSAEM) or Child Sexual Abuse Material (CSAM)" refers to any representation, whether offline, or by, through or with the use of ICT, by means of visual, video, audio, written, or any combination thereof, by electronic, mechanical, digital, optical, magnetic or any other means, of a child engaged or involved in real or simulated sexual activities, or depicting acts of sexual abuse or exploitation of a child as a sexual object. It shall also include materials that focus on the genitalia or other private body parts of a child.
- e. "Internet cafe or kiosk" refers to an establishment that offers or proposes to offer services to the public for the use of its computer/s or computer systems for the purposes of accessing the internet, computer games, or related services. This includes machines such as piso-net, etc.
- f. "Online Sexual Abuse and Exploitation of Children (OSAEC)" refers to the usage of digital or analog communication and ICT as a means to abuse and exploit children sexually, which includes cases in which contact child abuse or exploitation offline is combined with an online component. This can

also include the production, dissemination, and possession of CSAEM or CSAM; online grooming of children for sexual purposes; sexual extortion of children; sharing image-based sexual abuse; commercial sexual exploitation of children; exploitation of children through online prostitution; and live-streaming of sexual abuse, with or without the consent of the victim.

- g. "Remittance Centers" refers to financial service providers that allow people to send or receive money to anyone within the country or abroad. They offer a traditional way to transfer money for Filipinos without a bank account, a PayPal account, /or an internet connection.
- h. "Sexual Abuse or exploitation material" refers to any online or offline representation, whether visual, audio, or written combination thereof, by electronic, mechanical, digital, optical, magnetic, or any other means, of a child engaged or involved in real or simulated explicit sexual activities.

In the online platform, sexual abuse or exploitation material shall include visual, audio, or written materials or a combination thereof, which is distributed via email, text message, instant messaging, chat rooms, peer-to-peer file-sharing networks, social media platforms, and unencrypted and encrypted communication apps or traded on password-protected sites, bulletin boards, and forums.

- i. "Videotaped In-Depth Interview (VIDI)" shall mean a video-recorded inquiry or proceeding conducted by duly trained members of a multidisciplinary team or representatives of law enforcement or child protective services for the purpose of determining whether child abuse has been committed.
- j. Trauma-informed care is an organizational structure and treatment framework that involves understanding, recognizing, and responding to the effects of all types of traumas and seeking to employ practices that do not traumatize or re-traumatize (National Child Traumatic Stress Network, 2020).
- k. Network of Care refers to a Trauma-Informed Network of Government and Private Facilities and Service providers within a region, offering Programs and Services for OSEC Survivors and their Families with a protocol that facilitates efficient and effective communication, coordination, and collaboration in service delivery.
- I. Foster Care refers to the provision of planned temporary parental care to a child by a foster parent. While Foster Child refers to a child placed under foster care. Foster Family Care License refers to the document issued by the DSWD authorizing the foster parent to provide foster care. Foster Parent refers to a person duly licensed by the DSWD to provide foster care.
- m. Kinship Care is the full-time care of a child by a relative or another member of the extended family.
- n. Survivor Network an all-inclusive program for members in the Philippines from different types of violence, like child sexual abuse, commercial sexual exploitation, and online sexual exploitation of children who desire and pursue safe communities through justice systems that protect the most vulnerable.
- Local Survivor Group A group of survivors in a specific region who have come together for a cause and to support one another. These groups may be affiliated with IJM, IJM partners, or others.

p. Survivor Leadership - Survivors are individuals with experience and expertise to offer. Survivors can use their experience and expertise in a leadership capacity to empower and work with fellow survivors and the community. Survivor Leadership means survivors are engaged as leaders who can shape programs or projects through their direct contribution, and survivors are impacting and leading the movement against violence and slavery.

Section 5. Prohibited Acts - The following are considered acts of online sexual abuse and exploitation of children, and it shall be unlawful for any person to commit any of the following acts:

- a. Online child sexual abuse material accessing, possessing, producing, and/or distributing images and/or videos of child sexual abuse;
- b. Grooming of children for sexual purposes developing a relationship with a child to enable their sexual abuse and/or exploitation, either online or offline;
- c. Live-streaming sexual abuse of children using online video applications to

sometimes interact with the sexual abuse of children's lives;

d. Sextortion: coercing and blackmailing children for sexual purposes- producing and/or utilizing sexual images and/or videos depicting a child for the purposes of sexual, financial, or other personal gains;

e. Other unlawful or prohibited acts as provided under the Republic Act No. 9775 or "Anti-Child Pornography Act of 2009, Republic Act No. 11862 or the "Expanded Anti-Trafficking in Persons Act of 2022," and Republic Act No. 11930 or the "Anti-Online Abuse and Exploitation of Children Law."

#### Section 6. Roles and Responsibilities of the City Government.

- a. Monitor and regulate the establishment and operation of internet cafes and kiosks or similar establishments to prevent violations of the Act;
- b. Monitor and document cases of OSAEC and CSAEM through LSWDOs and ensure the regular submission of reports to the DSWD Field Offices;
- c. Affect the cancellation of licenses to operate the establishments that violate the provisions of RA 11930 and other related laws and policies;
- d. Undertake education and information campaigns to prevent and suppress OSAEC and CSAEM:
- e. Assist, coordinate, and partner with the Social Welfare Development Agencies (SWDAs) in enhancing their resources or technical capabilities to implement Anti-OSAEC and CSAEM programs;
- f. Establish and support community-based initiatives and prevention programs that aim to educate families against OSAEC and CSAEM;
- g. Provide basic social services for the prevention, rescue, recovery, rehabilitation, and reintegration under the LSWDO, including aftercare support services to child victim-survivors:
- h. Assist and refer families of child victim-survivors for local employment, whether private or public, through the Public Employment Service Office (PESO), in coordination with the DOLE, as part of the reintegration programs of the government;
- i. Enact and implement ordinances to localize efforts against OSAEC and CSAEM, taking into account local culture and norms.
- j. Coordinate with the NCC-OSAEC-CSAEM and the DILG to ensure uniformity and consistency between the local ordinances or issuances, the Act, and this IRR:

k. Ensure the participation of the Barangay Council for the Protection of Children (BCPC) and Sangguniang Kabataan (SK) and the allocation of sufficient funds from the SK funds and resources for the initiatives against OSAEC and CSAEM at the barangay level;

 Strengthen, activate, and mobilize existing child-focused committees (BCPCs, LCPCs, and LCAT-VAWCs), councils, similar organizations, and LGUs at the city and barangay levels to prevent and suppress OSAEC and CSAEM;

m. Assist and support in the filing of cases;

 Coordinate with, refer, and endorse to the DSWD and/or other relevant agencies of government all cases of OSAEC and CSAEM, depending on the child victim-survivor's needs; and

Provide technical assistance to Barangays to ensure that they also adopt local

ordinances against OSAEC-CSEAM.

Section 7. Mandatory Services to Victims of Child Sexual Abuse or Exploitation - The City Social Welfare and Development Office (CSWDO) shall ensure that the child who is a victim of any form of child sexual abuse or exploitation is provided appropriate care, custody, and support for their recovery and reintegration in accordance with existing laws.

The child and his family shall be entitled to protection as well as to the rights and benefits of witnesses under Republic Act No.6981, otherwise known as 'The Witness Protection, Security and Benefit Act."

To ensure recovery, rehabilitation, and reintegration into the mainstream of society, concerned government agencies and the barangays shall make available the following services based on the needs of the victims of any form of child sexual abuse or exploitation:

Emergency shelter or appropriate housing;

b. Alternative family-based care, like Foster Care and Kinship Care

c. Counselling:

- d. Free legal services, which shall include information about the victim's rights and the procedure for filing complaints, claims for compensation, and such other legal remedies available to them in a language understood by the child:
- e. Medical and/or psychological services;
- f. Livelihood and skills training, and

g. Educational assistance.

h. Support services for survivor empowerment, leadership development,

advocacy, and participation

 Sustained supervision and follow-through mechanisms that will track the progress of recovery, rehabilitation, and reintegration of the child victims shall be adopted and carried out.

Section 8. Appointment of Legal Officer to provide assistance to victimsurvivors - The City Legal Officer shall be appointed to ensure that victim-survivors are provided with legal services and assistance, which shall include information about the child victim-survivors rights and the procedure for filing complaints, claims for compensation, and such other legal remedies available to them in a language understood by the child.

Section 9. Case Referral - When a person has knowledge or information of facts or circumstances that a person is suspected to be a victim of OSAEC or other related trafficking, or is about to be a victim of the same, he or she may immediately report the case to any of the following:

a. IACAT Action line through 1343;

b. MAKABATA Helpline through 1383

c. Barangay VAW Desk Officer;

d. Barangay Council for the Protection of Children (BCPC) Focal Person

e. Members of the Local Council for the Protection of Children (LCPC);

 Members of the Local Committee on Anti-Trafficking and Violence against Women and their Children (LCAT-VAWC);

g. CSWDO;

h. Local PNP;

i. Other Law Enforcement Agencies;

j. CSOs, NGOs, and faith-based organizations.

Section 10. Anti-Trafficking in Persons Database -The City of Bacoor, through the LCAT-VAWC or LCPC, shall monitor and document cases of trafficking in persons, which includes the OSAEC-CSAEM Cases within the city.

The LCAT-VAWC is hereby tasked to ensure the harmonization of its database, including data requirements, definitions, reporting formats, data collection systems, and data verification systems. Such a database shall have, at a minimum, the following information:

 Number of cases of TIP, sorted according to the status of cases, including the number of cases being investigated, submitted for prosecution, dropped, and filed and/or pending before the courts, and the number of convictions and acquittals;

b. Demographic profile/information on each case (sex and age disaggregated);

 Number of victims of TIP referred to the agency by destination countries/areas and by area of origin (sex and age disaggregated)

Section 11. Responsibility of Mall Owners/Operators and Owners or Lessors of Other Business Establishments - All mall owners/operators, and owners or lessors of other similar business establishments, like hotels, resorts, etc., shall notify the Local PNP of the City of Bacoor within 48 hours from obtaining facts and circumstances that child sexual abuse or exploitation is being committed in their premises. Provided, that public display of any form of child sexual abuse or exploitation within their premises is a conclusive presumption of the knowledge of the establishment owners/operators and owners or lessors: Provided further that a disputable presumption of knowledge by the owners/operators and owners or lessors of other business establishment should know or reasonably know that a violation of this Ordinance is being committed in their premises.

Photo developers, information technology professionals, credit card companies, remittance centers and banks, and any person who has direct knowledge of any form of child sexual abuse or exploitation activities shall have the duty to report any suspected child sexual abuse or exploitation materials or transactions to the proper authorities within 48 hours from discovery thereof.

Any willful and intentional violation of this provision shall be subject to the penalty provided under Section 21 of this Ordinance.

Section 12. Authority to Regulate Internet Cafe or Kiosk - The Business Permit and Licensing Department, through the City Inspection and Compliance Unit, shall have the authority to monitor and regulate the establishment and operation of Internet cafes or kiosks, remittance centers, or similar establishments located within the LGU, to prevent violation of the provisions of this Ordinance.

All internet cafes and kiosks, as well as money remittance centers, and all other establishments included in the preceding section should undergo a Seminar or Orientation on Online Sexual Exploitation and Abuse of Children (OSAEC) as a requirement prior to the issuance of a business permit, regardless of the kind of application, whether it is new or renewal. Upon the discretion of the Business Permit and Licensing Department, the said establishments may be issued a provisional license for a period of not more than three (3) months prior to the completion of the aforementioned OSAEC Seminars.

Section 13. Programs for Victims of Child Sexual Abuse or Exploitation – The CSWDO shall develop and implement the necessary programs that will prevent any form of child sexual abuse or exploitation, as well as protect, heal, and reintegrate the child into the mainstream of society. Such programs shall include, but not be limited to, the following:

- Provision of mandatory services, including counselling, free legal services, medical or psychological services, livelihood and skills training, and educational assistance to the child pursuant to Section 8 of this Ordinance;
- Sponsorship of a national research program on any form of child sexual abuse or exploitation and other acts covered by the law, and the establishment of a data collection system for monitoring and evaluation purposes.
- Provision of necessary technical and material support services to appropriate government agencies and non-governmental organizations (e.g., mostly financial support for training, needs of MDTs, and network of care);
- Sponsorship of conferences and seminars to provide a venue for consensus building amongst the public, the academe, government, nongovernmental, and international organizations, including the regional network of care.
- Promotion of information and education campaigns;
- Survivor Empowerment, Leadership Development, Advocacy, and Participation; and
- Establishment of a survivor network and local survivor support group.

As assessed and recommended by the local social worker, the programs mentioned above shall also be provided to immediate family members of the child victim ONLY when they are not the offending party and there is no indication of bias in favor of the perpetrator.

Section 14. Multi-disciplinary Case Management. In the handling and management of cases of child victims, the approach should be multi-disciplinary, and a multi-disciplinary case conference (MDCC) shall be conducted.

- a. Multi-disciplinary Case Management brings together more than two groups of disciplines or professionals from different backgrounds, specializations, and areas of expertise to organize and carry out work to address the holistic needs of the child survivor (and his/her family). It is a collaborative process of assessment, planning, implementation, and review. (e.g., law enforcers, social workers, from the local and from the residential facility, psychologists, teachers and etc.)
- b. Multi-disciplinary Case Conference (MDCC) is a forum by which professionals having a major role in the handling of online child abuse and exploitation cases can share their professional knowledge, information, or concerns about the child(ren). The case conference analyzes risks and recommends actions to be taken, with consent and participation of the child(ren) and his/her family in relation to their welfare planning. All the information and discussions would be kept confidential.

Section 15. Trainings - Regular trainings and seminars shall be held to enable the members of the LCAT or LCPC to function efficiently. Similar trainings shall also be provided to the following officials and volunteers for the purpose of equipping them with the necessary knowledge and skills to prevent and suppress OSAEC in their area of jurisdiction or to assist in the monitoring, investigation, and prosecution of cases of OSAEC:

a. Barangay VAW-Desk Officers;

- Barangay Council for the Protection of Children (BCPC)
- c. Law enforcement officials
- d. Social workers

e. Teachers and parents

- f. Barangay-based volunteer groups, such as women's and youth groups.
- g. Other stakeholders.

Section 16. Trauma-Informed Care for Frontliners - In partnership with medical authorities and educational institutions, a program for counseling and stress management shall be developed for social workers and other frontline OSAEC responders.

Section 17. Establishment of a Healthy and Child-Friendly Space - The City of Bacoor shall establish a Local Child Protection and Response Center (LCPRC) that shall serve as a refuge for child victims in general. It shall also serve as an assessment center to address the gap in the provision of comprehensive and timely assessments for OSEAC survivor placement as the basis for other partners in the Network of Care to provide case management.

a. The primary role of assessment centers is to provide a safe and temporary home for newly rescued OSEC survivors where they can receive specialized

services and support for the start of their recovery.

b. The staff of the center is composed of a team of professionals (social worker, psychologist, counselor, medical doctor, and nurses) and paraprofessionals (house parents, security personnel, and administrative support staff) who can provide critical care, specialized services, and comprehensive assessment and interview to newly rescued OSEC survivors.

c. Concurrently, a case management team composed of the center social worker, psychologist, nurse, and medical doctor, alongside a law enforcement officer and lawyer, is designated to complete an individualized assessment of

the child and his/her family.

d. The critical assessments undertaken at the center include, but are not limited to, psychological assessment, medical assessment, psychosocial assessment, and parenting capability assessment. These assessments are critical in determining the permanency plan for the child, be it reunification with relatives or reintegration through other avenues such as foster care, independent living, or adoption.

e. Through this center, the process of transitioning a child to a permanent placement option is expected to be fast-tracked rather than extending the

child's stay long-term inside the shelter.

In the meantime that a fully-equipped LCPCR cannot be established, a specific room in the LGU or a Community Day Care Center shall be utilized as a Child Friendly Space for processing and interviewing children. These rooms shall be established in accordance with the requirements of a child-friendly space that shall serve the purpose of promoting the best interests of child victims.

facilitate the proper assessment of the survivor and further support the prosecution of OSAEC Cases, the City of Bacoor shall establish at least one (1) room specifically designed to conduct VIDI pursuant to Rules 28 and 29 of the Rules on the Examination of the Child Witness. Considering the requirements of a Child Friendly Space, the room shall be adequately established with the proper personnel and equipment, such as but not limited to one-way mirrors, cameras, recorders, etc.

When a separate room for VIDI is not feasible yet, it shall be conducted in LCPCR or a room duly designated as an assessment room, assessed by the social worker to be fit for a child interview pursuant to the requirements of a child-friendly space, with a VIDI Mobile Kit.

There shall also be established a multi-disciplinary team (MDT) that shall conduct VIDI on the child, composed of the following: social worker, properly trained police officer/investigator, psychiatrist/psychologist/licensed physician. The MDT shall be adequately trained in conducting VIDIs to ensure that they have a child protective mindset and that evidence derived from the same will be admissible in Court.

Section 19. VIDI Mobile Kit - The Local Police Station, Local Social Welfare and Development Office, and the LCPRC shall be provided with VIDI Mobile Kits, which shall be comprised of the following:

- a. Video Camera with Charger and Case
- b. Tripod
- c. Laptop with Charger and Case
- d. Storage Media (SD Card and Flash Drives)
- e. Extension Cord
- f. Forms and Support Documents Folder
  - f.1. Informed Consent Form
  - f.2. Handling Log Sheet
  - f.3. Interview Guide and Script
  - f.4. Sample Joint Affidavit of Interviewer and Social Worker
  - f.5. Blank Acknowledgment Receipts
- g. Printer
- h. Cabinet
- i. Office Supplies

Section 20. Local Anti-OSAEC Prevention and Awareness Programs - The City of Bacoor, through the CSWDO, shall conduct a robust prevention and awareness program involving all sectors in the community to combat OSAEC. A specific day in the month of September shall be declared as Anti-OSAEC Day to increase awareness against the crime and in line with the celebration of Family Month. (If possible, kindly recommend a specific date.)

Section 21. Penalties - Without prejudice to penalties and fines as may be provided by other relevant laws, the following penalties for violations of any provisions of the Ordinance are hereby imposed as follows:

- First Offense: The offender violating the Ordinance shall be penalized with a fine of Three Thousand Pesos (Php 3,000.00) and undergo a mandatory OSAEC Seminar;
- Second Offense: The offender violating the Ordinance shall be penalized with a fine of Four Thousand Pesos (Php 4,000.00) and undergo a mandatory OSAEC Seminar and
- c. Third Offense: The offender violating the Ordinance shall be penalized with a fine of Five Thousand Pesos (Php 5,000.00) and undergo a mandatory OSAEC Seminar and imprisonment.

Business establishments found to have violated any of the provisions of this Ordinance shall be subjected to suspension (1st and 2nd offense) or revocation (3rd offense and more) of business permits.

In cases when any provision of this Ordinance is violated by any government agency, office, or instrumentality, or any government employee, they shall be proceeded against administratively.

This Ordinance shall not preclude the prosecution of a case under Republic Act No. 11930 or the Anti-OSAEC Law by the Department of Justice National Prosecution Office, which shall have control over whether to file an OSAEC Offense under this Ordinance or the Law.

Section 22. Funding – Implementation of this Ordinance shall be charged to the City Government's general fund. Additional expenses for the implementation of this Ordinance may be charged to the gender and development projects of the City, and the funding, therefore, shall be part of the 5% gender and development fund for every year.

Partnership with NGOs, CSOs, and private enterprises/individuals is encouraged for the implementation of the Ordinance.

Section 23. Repealing Clause - The provisions of previous local enactments, resolutions, memoranda, circulars, and other issuances inconsistent with this Ordinance are hereby repealed or modified accordingly.

Section 24. Separability Clause - Should any portion of this Ordinance be declared ultra vires or unconstitutional by the competent authority, the remainder not so affected shall continue to be in full force and effect as it is susceptible to enforcement and application.

Section 25. Effectivity. This Ordinance shall take effect upon its approval, fifteen (15) days after its publication in a newspaper of general circulation in the City.

#### CITY ORDINANCE NO. 474-2025 Series of 2025

FUND

AN ORDINANCE PROHIBITING ONLINE SEXUAL ABUSE AND EXPLOITATION OF CHILDREN (OSAEC) AND CHILD SEXUAL ABUSE OR EXPLOITATION MATERIALS (CSAEM) IN THE CITY OF BACOOR, INSTITUTIONALIZING PROGRAMS FOR ITS PREVENTION AND ERADICATION, AND PROVIDING PENALTIES THEREOF, THEREAFTER ESTABLISHING A SUPPORTIVE ENVIRONMENT FOR CHILD VICTIMS, AND PROVIDING FUNDS THEREOF.

#### Sponsored by:

#### Hon. Catherine Sarino-Evaristo

Co-sponsored by:

Hon. Roberto L. Advincula, Hon. Miguel N. Bautista, Hon. Horacio M. Brillantes, Jr., Hon. Palm Angel S. Buncio, Hon. Reynaldo M. Fabian, Hon. Manolo S. Galvez Jr., Hon. Adrielito G. Gawaran, Hon. Rogelio M. Nolasco, Hon. Reynaldo D. Palabrica, Hon. Levy M. Tela, and Hon. Ricardo F. Ugalde.

WHEREAS, Section 3, Article XV of the 1987 Philippine Constitution provides that "the State shall defend the rights of children to assistance, including proper care and nutrition, and special protection from all forms of neglect, abuse, cruelty, exploitation, and other conditions prejudicial to their development".

WHEREAS, R.A. No. 7610, or the "Special Protection of Children Against Abuse. Exploitation and Discrimination Act," declared as a policy of the State to provide special protection to children from all forms of abuse, neglect, cruelty, exploitation and discrimination and other conditions, prejudicial their development; provide sanctions for their commission and carry out a program for prevention and deterrence of and crisis intervention in situations of child abuse, exploitation, and discrimination;

WHEREAS, R.A. No. 11862, or the Expanded Anti-Trafficking Act of 2022, was signed into law by President Rodrigo Duterte on 23 June 2022, which provided for the definition of Online Sexual Abuse of Exploitation of Children (OSEC) and Child Sexual Abuse and Exploitation Material (CSEM) or Child Sexual Abuse Material (CSAM);

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<sup>1</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

with the use of information and communications technology (ICT), provide sanctions for their commission and carry out programs for the prevention, deterrence and intervention in all situations of online sexual abuse and exploitation of children in the digital and non-digital production, distribution or possession of child sexual abuse or exploitation material;

WHEREAS, Section 33 of R.A. No. 11930 or the "Anti-Online Sexual Abuse or Exploitation of Children (OSAEC) and Anti-Child Sexual Abuse or Exploitation Materials (CSAEM) Act" mandates the local government units to pass an ordinance to localize efforts against OSAEC and CSAEM, take into account local culture and norms, institutionalize community-based initiatives that address OSAEC and CSAEM at the barangay level, establish prevention programs that aim to educate families against OSAEC and CSAEM, and provide a holistic local program for rehabilitation and reintegration under the local social welfare and development office including support and protection for victims and survivors;

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WHEREAS, Section 11 of R.A. No. 10160, or the "Charter of the City of Bacoor", grants the Sangguniang Panlungsod to enact approved resolutions and appropriate funds for the general welfare of the city and its inhabitants pursuant to Section 16 of the Local Government Code and in the proper exercise of the corporate powers of the city as provided for under Section 22 of the Local Government Code;

WHEREAS, the City of Bacoor demonstrates exemplary child-friendly governance; has and continues to demonstrate exemplary child-friendly governance;

WHEREAS, the internet has been a positive catalyst for innovation, education, and economic growth. However, it has also enabled those who would harm children by making it easier for them to produce, access, and share sexual abuse materials; to find likeminded offenders; and reduce their risk of detection.

<sup>2</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

WHEREAS, DILG Memorandum Circular No. 2024-094, dated July 10, 2024, integrates the enactment of local ordinance against OSAEC and CSAEM as one of the indicators of the Child-Friendly Local Governance Audit (CFLGA);

WHEREAS, the adoption of stronger legislative measures in support of the online safety of children in the City of Bacoor will pave the way for the protection and development of the child, and it will enhance local governance and strengthen child protection if survivors are capacitated for leadership development, advocacy, and participation;

NOW, THEREFORE, be it ordained by the Sangguniang Panlungsod of Bacoor that:

Section 1. Short Title - This Ordinance shall be known as the "An Ordinance Prohibiting Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse and Exploitation Materials (CSAEM) in the City of Bacoor" or the "Anti-OSAEC/CSAEM Ordinance".

Section 2. Scope and Application -This Ordinance covers all households, internet and allied business establishments, private business establishments, government agencies, and their facilities within the City of Bacoor.

Section 3. Declaration of Policy - The City of Bacoor hereby declares as policy that:

- Each child is protected against the ill effects of and the dangers of unsafe internet use, and prevented from online abuse and sexual exploitation;
- b. Families, parents and guardians shall be educated and well-informed about online safety, especially in guiding their children on the proper use of the internet and promoting safe online behaviour. They are encouraged to set time limits and supervise their children's internet use to ensure a safe and balanced online experience.
- c. Persons in government offices and other public and private institutions are educated on OSAEC as it evolves and how to respond to technology-based trafficking in persons and are capacitated to respond according to their mandates;
- d. Online businesses and other allied services/enterprises, such as but not limited to data providers, money transfers, IT equipment providers, and internet installers, shall comply with all applicable Philippine laws, including those addressing Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse or Exploitation Materials (CSAEM), to ensure the protection and safety of children online.

Section 4. Definition of Terms - For the purpose of this

Ordinance, the following terms and phrases shall mean:

a. "Child" refers to a person below eighteen (18) years of age or over but is unable to fully take care of himself/herself from abuse, neglect, cruelty, exploitation, or discrimination because of a physical or mental disability or condition.

A child shall also refer to:

- A person, regardless of age, who is presented, depicted, or portrayed as a child, defined herein;
- Computer-generated, digitally or manually crafted images or graphics of a person who is represented or who is made to appear to be a child as defined herein.
- b. "Child sexual abuse" refers to any form of communication through any platform or format or any physical interaction between a child and any person when the child is being used for any act or activity inducing sexual stimulation or for the purpose of sexual gratification or in pursuit of the desire to have carnal knowledge of the child, regardless of the gender of the perpetrator or the victim, or the consent of the victim.
- c. "Child sexual exploitation" refers to any of the following acts, even if consent appears to have been granted by the child:
  - Child sexual abuse with consideration, whether monetary or nonmonetary consideration, favor, or benefit in exchange for the opportunity to perform such abusive or exploitative act;
  - Actual sexual intercourse with a child or children with or without consideration;
  - Employing fraud, machination, undue influence, intimidation, threat, or deception by any person to commit sexual abuse or sexual intercourse with a child or children, or
  - d. Any other similar or analogous acts related to child abuse, cruelty, or exploitation, or to are responsible for other conditions prejudicial to the development of the child.
- d. "Child Sexual Abuse or Exploitation Material (CSAEM) or Child Sexual Abuse Material (CSAM)" refers to any representation, whether offline, or by, through or with the use of ICT, by means of visual, video, audio, written, or any combination thereof, by electronic, mechanical, digital, optical, magnetic or any other means, of a child engaged or involved in real or simulated sexual activities, or depicting acts of sexual abuse or

<sup>4</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

exploitation of a child as a sexual object. It shall also include materials that focus on the genitalia or other private body parts of a child.

- e. "Internet cafe or kiosk" refers to an establishment that offers or proposes to offer services to the public for the use of its computer/s or computer systems for the purposes of accessing the internet, computer games, or related services. This includes machines such as pisonet, etc.
- f. "Online Sexual Abuse and Exploitation of Children (OSAEC)" refers to the usage of digital or analog communication and ICT as a means to abuse and exploit children sexually, which includes cases in which contact child abuse or exploitation offline is combined with an online component. This can also include the production, dissemination, and possession of CSAEM or CSAM; online grooming of children for sexual purposes; sexual extortion of children; sharing image-based sexual abuse; commercial sexual exploitation of children; exploitation of children through online prostitution; and live-streaming of sexual abuse, with or without the consent of the victim.
- g. "Remittance Centers" refers to financial service providers that allow people to send or receive money to anyone within the country or abroad. They offer a traditional way to transfer money for Filipinos without a bank account, a PayPal account, /or an internet connection.
- h. "Sexual Abuse or exploitation material" refers to any online or offline representation, whether visual, audio, or written combination thereof, by electronic, mechanical, digital, optical, magnetic, or any other means, of a child engaged or involved in real or simulated explicit sexual activities.

In the online platform, sexual abuse or exploitation material shall include visual, audio, or written materials or a combination thereof, which is distributed via email, text message, instant messaging, chat rooms, peer-to-peer file-sharing networks, social media platforms, and unencrypted and encrypted communication apps or traded on password-protected sites, bulletin boards, and forums.

i. "Videotaped In-Depth Interview (VIDI)" shall mean a video-recorded inquiry or proceeding conducted by duly trained members of a multidisciplinary team or representatives of law enforcement or child protective services for the purpose of determining whether child abuse has been committed.

- j. Trauma-informed care is an organizational structure and treatment framework that involves understanding, recognizing, and responding to the effects of all types of traumas and seeking to employ practices that do not traumatize or re-traumatize (National Child Traumatic Stress Network, 2020).
- k. Network of Care refers to a Trauma-Informed Network of Government and Private Facilities and Service providers within a region, offering Programs and Services for OSEC Survivors and their Families with a protocol that facilitates efficient and effective communication, coordination, and collaboration in service delivery.
- I. Foster Care refers to the provision of planned temporary parental care to a child by a foster parent. While Foster Child refers to a child placed under foster care. Foster Family Care License refers to the document issued by the DSWD authorizing the foster parent to provide foster care. Foster Parent refers to a person duly licensed by the DSWD to provide foster care.
- m. Kinship Care is the full-time care of a child by a relative or another member of the extended family.
- n. Survivor Network an all-inclusive program for members in the Philippines from different types of violence, like child sexual abuse, commercial sexual exploitation, and online sexual exploitation of children who desire and pursue safe communities through justice systems that protect the most vulnerable.
- o. Local Survivor Group A group of survivors in a specific region who have come together for a cause and to support one another. These groups may be affiliated with IJM, IJM partners, or others.
- p. Survivor Leadership Survivors are individuals with experience and expertise to offer. Survivors can use their experience and expertise in a leadership capacity to empower and work with fellow survivors and the community. Survivor Leadership means survivors are engaged as leaders who can shape programs or projects through their direct contribution, and survivors are impacting and leading the movement against violence and slavery.

Section 5. Prohibited Acts - The following are considered acts of online sexual abuse and exploitation of children, and it shall be unlawful for any person to commit any of the following acts:

<sup>6</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

 Online child sexual abuse material - accessing, possessing, producing, and/or distributing images and/or videos of child sexual abuse;

 Grooming of children for sexual purposes - developing a relationship with a child to enable their sexual abuse

and/or exploitation, either online or offline;

 Live-streaming sexual abuse of children – using online video applications to view and sometimes interact with the sexual abuse of children's lives;

 d. Sextortion: coercing and blackmailing children for sexual purposes- producing and/or utilizing sexual images and/or videos depicting a child for the purposes of sexual,

financial, or other personal gains;

e. Other unlawful or prohibited acts as provided under the Republic Act No. 9775 or "Anti-Child Pornography Act of 2009, Republic Act No. 11862 or the "Expanded Anti-Trafficking in Persons Act of 2022," and Republic Act No. 11930 or the "Anti-Online Abuse and Exploitation of Children Law."

# Section 6. Roles and Responsibilities of the City Government.

 Monitor and regulate the establishment and operation of internet cafes and kiosks or similar establishments to prevent violations of the Act;

 Monitor and document cases of OSAEC and CSAEM through LSWDOs and ensure the regular submission of

reports to the DSWD Field Offices;

 Affect the cancellation of licenses to operate the establishments that violate the provisions of RA 11930

and other related laws and policies;

d. Conduct information dissemination campaigns within communities and business establishments to raise awareness, prevent, and eliminate Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse or Exploitation Materials (CSAEM).

 Assist, coordinate, and partner with the Social Welfare Development Agencies (SWDAs) in enhancing their resources or technical capabilities to implement

Anti-OSAEC and CSAEM programs;

f. Establish and support community-based initiatives and prevention programs to educate families on Online Sexual Abuse and Exploitation of Children (OSAEC) and Child Sexual Abuse or Exploitation Materials (CSAEM), including the creation of a local core group responsible for reporting cases to the proper authorities.

 g. Provide basic social services for the prevention, rescue, recovery, rehabilitation, and reintegration under the

<sup>7</sup> City Ordinance No. 474-2025, (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

LSWDO, including aftercare support services to child victim-survivors:

h. Assist and refer families of child victim-survivors for local employment, whether private or public, through the Public Employment Service Office (PESO), coordination with the DOLE, as part of the reintegration programs of the government;

i. Enact and implement ordinances to localize efforts against OSAEC and CSAEM, taking into account local

culture and norms.

i. Coordinate with the NCC-OSAEC-CSAEM and the DILG to ensure uniformity and consistency between the local ordinances or issuances, the Act, and this IRR;

k. Ensure the participation of the Barangay Council for the Protection of Children (BCPC) and Sangguniang Kabataan (SK) and the allocation of sufficient funds from the SK funds and resources for the initiatives against OSAEC and CSAEM at the barangay level;

I. Strengthen, activate, and mobilize existing child-focused committees (BCPCs, LCPCs, and LCAT-VAWCs), councils, similar organizations, and LGUs at the city and barangay levels to prevent and suppress OSAEC and

CSAEM:

m. Assist and support in the filing of cases;

n. Coordinate with, refer, and endorse to the DSWD and/or other relevant agencies of government all cases of OSAEC and CSAEM, depending on the child victimsurvivor's needs; and

 Provide technical assistance to Barangays to ensure that they also adopt local ordinances against OSAEC-

CSEAM.

Section 7. Mandatory Services to Victims of Child Sexual Abuse or Exploitation - The City Social Welfare and Development Office (CSWDO) shall ensure that the child who is a victim of any form of child sexual abuse or exploitation is provided appropriate care, custody, and support for their recovery and reintegration in accordance with existing laws.

The child and his family shall be entitled to protection as well as to the rights and benefits of witnesses under Republic Act No.6981, otherwise known as 'The Witness Protection, Security and Benefit Act."

To ensure recovery, rehabilitation, and reintegration into the mainstream of society, concerned government agencies and the barangays shall make available the following services based on the needs of the victims of any form of child sexual abuse or exploitation:

- Emergency shelter or appropriate housing;
- Alternative family-based care, like Foster Care and

<sup>8</sup> City Ordinance No. 474-2025, (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

Kinship Care

c. Counselling;

- d. Free legal services, which shall include information about the victim's rights and the procedure for filing complaints, claims for compensation, and such other legal remedies available to them in a language understood by the child;
- e. Medical and/or psychological services;

f. Livelihood and skills training, and

g. Educational assistance.

h. Support services for survivor empowerment, leadership

development, advocacy, and participation

 Sustained supervision and follow-through mechanisms that will track the progress of recovery, rehabilitation, and reintegration of the child victims shall be adopted and carried out.

Section 8. Appointment of Legal Officer to provide assistance to victim-survivors - The City Legal Officer shall be appointed to ensure that victim-survivors are provided with legal services and assistance, which shall include information about the child victim-survivors rights and the procedure for filing complaints, claims for compensation, and such other legal remedies available to them in a language understood by the child.

Section 9. Case Referral - When a person has knowledge or information of facts or circumstances that a person is suspected to be a victim of OSAEC or other related trafficking, or is about to be a victim of the same, he or she may immediately report the case to any of the following:

- a. IACAT Actionline through 1343;
- b. MAKABATA Helpline through 1383

c. Barangay VAW Desk Officer;

- Barangay Council for the Protection of Children (BCPC)
   Focal Person
- Members of the Local Council for the Protection of Children (LCPC);
- Members of the Local Committee on Anti-Trafficking and Violence against Women and their Children (LCAT-VAWC);
- g. CSWDO;
- h. Local PNP:
- Other Law Enforcement Agencies;
- j. CSOs, NGOs, and faith-based organizations.

Section 10. Anti-Trafficking in Persons Database -The City of Bacoor, through the LCAT-VAWC or LCPC, shall monitor and document cases of trafficking in persons, which includes the OSAEC-CSAEM Cases within the city.

The LCAT-VAWC is hereby tasked to ensure the harmonization of its database, including data requirements, definitions, reporting

<sup>9</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

formats, data collection systems, and data verification systems. Such a database shall have, at a minimum, the following information:

a. Number of cases of TIP, sorted according to the status of cases, including the number of cases being investigated, submitted for prosecution, dropped, and filed and/or pending before the courts, and the number of convictions and acquittals;

b. Demographic profile/information on each case (sex and

age disaggregated);

 Number of victims of TIP referred to the agency by destination countries/areas and by area of origin (sex and age disaggregated)

Section 11. Responsibility of Mall Owners/Operators and Owners or Lessors of Other Business Establishments - All mall owners/operators, and owners or lessors of other similar business establishments, like hotels, resorts, etc., shall notify the Local PNP of the City of Bacoor within 48 hours from obtaining facts and circumstances that child sexual abuse or exploitation is being committed in their premises. Provided, that public display of any form of child sexual abuse or exploitation within their premises is a conclusive presumption of the knowledge of the establishment owners/operators and owners or lessors: Provided further that a disputable presumption of knowledge by the owners/operators and owners or lessors of other business establishment should know or reasonably know that a violation of this Ordinance is being committed in their premises.

Photo developers, information technology professionals, credit card companies, remittance centers and banks, and any person who has direct knowledge of any form of child sexual abuse or exploitation activities shall have the duty to report any suspected child sexual abuse or exploitation materials or transactions to the proper authorities within 48 hours from discovery thereof.

Any willful and intentional violation of this provision shall be subject to the penalty provided under Section 21 of this Ordinance.

Section 12. Authority to Regulate Internet Cafe or Kiosk - The Business Permit and Licensing Department, through the City Inspection and Compliance Unit, shall have the authority to monitor and regulate the establishment and operation of Internet cafes or kiosks, remittance centers, or similar establishments located within the LGU, to prevent violation of the provisions of this Ordinance.

All internet cafes and kiosks, as well as money remittance centers, and all other establishments included in the preceding section should undergo a Seminar or Orientation on Online Sexual Exploitation and Abuse of Children (OSAEC) as a requirement prior to the issuance of a business permit, regardless of the kind of application, whether it is new or renewal. Upon the discretion of the

<sup>10</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

Business Permit and Licensing Department, the said establishments may be issued a provisional license for a period of not more than three (3) months prior to the completion of the aforementioned OSAEC Seminars.

Section 13. Programs for Victims of Child Sexual Abuse or Exploitation – The CSWDO shall develop and implement the necessary programs that will prevent any form of child sexual abuse or exploitation, as well as protect, heal, and reintegrate the child into the mainstream of society. Such programs shall include, but not be limited to, the following:

- Provision of mandatory services, including counselling, free legal services, medical or psychological services, livelihood and skills training, and educational assistance to the child pursuant to Section 8 of this Ordinance;
- Sponsorship of a national research program on any form of child sexual abuse or exploitation and other acts covered by the law, and the establishment of a data collection system for monitoring and evaluation purposes.
- Provision of necessary technical and material support services to appropriate government agencies and nongovernmental organizations (e.g., mostly financial support for training, needs of MDTs, and network of care);
- Sponsorship of conferences and seminars to provide a venue for consensus building amongst the public, the academe, government, nongovernmental, and international organizations, including the regional network of care.
- 5. Promotion of information and education campaigns;
- Survivor Empowerment, Leadership Development, Advocacy, and Participation; and
- Establishment of a survivor network and local survivor support group.

As assessed and recommended by the local social worker, the programs mentioned above shall also be provided to immediate family members of the child victim ONLY when they are not the offending party and there is no indication of bias in favor of the perpetrator.

Section 14. Multi-disciplinary Case Management. In the handling and management of cases of child victims, the approach should be multi-disciplinary, and a multi-disciplinary case conference (MDCC) shall be conducted and facilitated by the Office of Social Welfare and Development.

a. Multi-disciplinary Case Management brings together more than two groups of disciplines or professionals from different backgrounds, specializations, and areas of expertise to organize and carry out work to address the

<sup>11</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

holistic needs of the child survivor (and his/her family). It is a collaborative process of assessment, planning, implementation, and review. (e.g., law enforcers, social workers, from the local and from the residential facility, psychologists, teachers and etc.)

b. Multi-disciplinary Case Conference (MDCC) is a forum by which professionals having a major role in the handling of online child abuse and exploitation cases can share their professional knowledge, information, or concerns about the child(ren). The case conference analyzes risks and recommends actions to be taken, with consent and participation of the child(ren) and his/her family in relation to their welfare planning. All the information and discussions would be kept confidential.

Section 15. Trainings - Regular trainings and seminars shall be held to enable the members of the LCAT or LCPC to function efficiently. Similar trainings shall also be provided to the following officials and volunteers for the purpose of equipping them with the necessary knowledge and skills to prevent and suppress OSAEC in their area of jurisdiction or to assist in the monitoring, investigation, and prosecution of cases of OSAEC:

- a. Barangay VAW-Desk Officers;
- b. Barangay Council for the Protection of Children (BCPC)
- c. Law enforcement officials
- d. Social workers
- e. Teachers and parents
- Barangay-based volunteer groups, such as women's and youth groups.
- Q. Other stakeholders.

Section 16. Trauma-Informed Care for Frontliners - In partnership with medical authorities and educational institutions, a program for counseling and stress management shall be developed for social workers and other frontline OSAEC responders.

Section 17. Establishment of a Healthy and Child-Friendly Space - The City of Bacoor shall establish a Local Child Protection and Response Center (LCPRC) that shall serve as a refuge for child victims in general. It shall also serve as an assessment center to address the gap in the provision of comprehensive and timely assessments for OSEAC survivor placement as the basis for other partners in the Network of Care to provide case management.

- a. The primary role of assessment centers is to provide a safe and temporary home for newly rescued OSEC survivors where they can receive specialized services and support for the start of their recovery.
- The staff of the center is composed of a team of professionals (social worker, psychologist, counselor, medical doctor, and nurses) and paraprofessionals

(house parents, security personnel, and administrative support staff) who can provide critical care, specialized services, and comprehensive assessment and interview to newly rescued OSEC survivors.

c. Concurrently, a case management team composed of the center social worker, psychologist, nurse, and medical doctor, alongside a law enforcement officer and lawyer, is designated to complete an individualized

assessment of the child and his/her family.

d. The critical assessments undertaken at the center include, but are not limited to, psychological assessment, medical assessment, psychosocial assessment, and parenting capability assessment. These assessments are critical in determining the permanency plan for the child, be it reunification with relatives or reintegration through other avenues such as foster care, independent living, or adoption.

 Through this center, the process of transitioning a child to a permanent placement option is expected to be fasttracked rather than extending the child's stay long-term

inside the shelter.

In the meantime that a fully-equipped LCPRC cannot be established, a specific room in the LGU or the Child Minding facility shall be utilized as a Child Friendly Space for processing and interviewing children. These rooms shall be established in accordance with the requirements of a child-friendly space that shall serve the purpose of promoting the best interests of child victims.

Section 18. Video In-Depth Disclosure Interview (VIDI) of the Child - to facilitate the proper assessment of the survivor and further support the prosecution of OSAEC Cases, the City of Bacoor shall establish at least one (1) room specifically designed to conduct VIDI pursuant to Rules 28 and 29 of the Rules on the Examination of the Child Witness. Considering the requirements of a Child Friendly Space, the room shall be adequately established with the proper personnel and equipment, such as but not limited to one-way mirrors, cameras, recorders, etc.

When a separate room for VIDI is not feasible yet, it shall be conducted in LCPCR or a room duly designated as an assessment room, assessed by the social worker to be fit for a child interview pursuant to the requirements of a child-friendly space, with a VIDI Mobile Kit.

There shall also be established a multi-disciplinary team (MDT) that shall conduct VIDI on the child, composed of the following: social worker, properly trained police officer/investigator, psychiatrist/psychologist/licensed physician. The MDT shall be adequately trained in conducting VIDIs to ensure that they have a child protective mindset and that evidence derived from the same will be admissible in Court.

<sup>13</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

Section 19. VIDI Mobile Kit - The Local Police Station, Local Social Welfare and Development Office, and the LCPRC shall be provided with VIDI Mobile Kits, which shall be comprised of the following:

- a. Video Camera with Charger and Case
- b. Tripod
- c. Laptop with Charger and Case
- d. Storage Media (SD Card and Flash Drives)
- e. Extension Cord
- f. Forms and Support Documents Folder
  - f.1. Informed Consent Form
  - f.2. Handling Log Sheet
  - f.3. Interview Guide and Script
  - f.4. Sample Joint Affidavit of Interviewer and Social Worker
  - f.5. Blank Acknowledgment Receipts
- g. Printer
- h. Cabinet
- i. Office Supplies

Section 20. Local Anti-OSAEC Prevention and Awareness Programs – The City of Bacoor through CSWDO, shall conduct a robust prevention and awareness program involving all sectors in the community to combat OSAEC.

Pursuant to Proclamation No. 731, s. 1996<sup>1</sup>, declaring the second week of month of February as National Awareness Week for the Prevention of Child Sexual Abuse and Exploitation, an Anti-OSAEC Day in the City of Bacoor shall be held on every 2<sup>nd</sup> Tuesday of February, which shall be known as the "Safer Internet Day". The awareness campaign shall focus on the responsible and safe use of digital technology, especially among children and the youth.

Section 21. Penalties - Without prejudice to penalties and fines as may be provided by other relevant laws, the following penalties for violations of any provisions of the Ordinance are hereby imposed as follows:

- First Offense: The offender violating the Ordinance shall be penalized with a fine of Three Thousand Pesos (Php 3,000.00) and undergo a mandatory OSAEC Seminar;
- Second Offense: The offender violating the Ordinance shall be penalized with a fine of Four Thousand Pesos (Php 4,000.00) and undergo a mandatory OSAEC Seminar and
- c. Third Offense: The offender violating the Ordinance shall

<sup>&</sup>lt;sup>1</sup> DECLARING THE SECOND WEEK OF FEBRUARY OF EVERY YEAR AS "NATIONAL AWARENESS WEEK FOR THE PREVENTION OF CHILD SEXUAL ABUSE AND EXPLOITATION"

<sup>14</sup> City Ordinance No. 474-2025 , (Anti-OSAEC/CSAEM Ordinance) 24 November 2025

be penalized with a fine of Five Thousand Pesos (Php 5,000.00) and undergo a mandatory OSAEC Seminar and imprisonment.

Business establishments found to have violated any of the provisions of this Ordinance shall be subjected to suspension (1st and 2nd offense) or revocation (3rd offense and more) of business permits.

In cases when any provision of this Ordinance is violated by any government agency, office, or instrumentality, or any government employee, they shall be proceeded against administratively.

This Ordinance shall not preclude the prosecution of a case under Republic Act No. 11930 or the Anti-OSAEC Law by the Department of Justice National Prosecution Office, which shall have control over whether to file an OSAEC Offense under this Ordinance or the Law.

Section 22. Funding – Implementation of this Ordinance shall be charged to the City Government's general fund. Additional expenses for the implementation of this Ordinance may be charged to the gender and development projects of the City, and the funding, therefore, shall be part of the 5% gender and development fund for every year.

Partnership with NGOs, CSOs, and private enterprises/individuals is encouraged for the implementation of the Ordinance.

Section 23. Repealing Clause - The provisions of previous local enactments, resolutions, memoranda, circulars, and other issuances inconsistent with this Ordinance are hereby repealed or modified accordingly.

Section 24. Separability Clause - Should any portion of this Ordinance be declared ultra vires or unconstitutional by the competent authority, the remainder not so affected shall continue to be in full force and effect as it is susceptible to enforcement and application.

Section 25. Effectivity. This Ordinance shall take effect upon its approval, fifteen (15) days after its publication in a newspaper of general circulation in the City.

APPROVED by the 6th Sangguniang Panlungsod of the City of Bacoor, Cavite on 24 November 2025.

I hereby certify that the foregoing Ordinance was duly approved by the 6th Sangguniang Panlungsod of the City of Bacoor in accordance with law.

Certified:

### HON. CATHERINE SARINO-EVARISTO Acting City Vice Mayor

Attested:

ATTY. KHALID A. ATEGA JR. Sangguniang Panlungsod Secretary

Approved:

HON. ROWENA BAUTISTA-MENDIOLA
Acting City Mayor

Date of Approval: