



Republic of the Philippines
Province of Cavite
CITY OF BACOR
Office of the City Mayor



EXECUTIVE ORDER No. 122 - 2024
Series of 2024

**AN ORDER ADOPTING THE IMPLEMENTING RULES AND REGULATIONS
OF CITY ORDINANCE NO. 339-2024, OR THE "REGULATION IN THE SALE OF
VOLATILE SUBSTANCES AND SOLVENTS ORDINANCE"**

WHEREAS, Section 16 of Republic Act No. 7160 provides that every local government unit shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate, or incidental for its efficient and effective governance, and those which are essential to the promotion of the general welfare...xxx;

WHEREAS, the Sangguniang Panlungsod enacted and passed City Ordinance No. 339-2024, entitled "AN ORDINANCE REGULATING THE SALE OF VOLATILE SUBSTANCES OR SOLVENTS AND PROHIBITING HARDWARE STORES AND OTHER ESTABLISHMENTS WITHIN THE CITY OF BACOR, CAVITE TO SELL TO MINORS SUCH CHEMICAL COMPOUND OR ITS DERIVATIVES AND PROVIDING PENALTIES THEREFOR" to halt the alarming increase of minors using rugby/glue and other volatile substances as substitutes for dangerous drugs, preserve the role of the youth in nation-building and promote and protect their physical, moral, spiritual, intellectual, and social well-being;

WHEREAS, the City Government of Bacoor recognizes the need to issue an Implementing Rules and Regulations pertinent to the above-mentioned Ordinance for its effective implementation;

WHEREAS, the Office of the City Mayor of Bacoor, in coordination with the concerned city government offices, issued the above-mentioned Implementing Rules and Regulations that shall govern the implementation of the "Regulation in the Sale of Volatile Substances and Solvents Ordinance";

NOW, THEREFORE, I, ROWENA BAUTISTA-MENDIOLA, Acting City Mayor of Bacoor, Cavite, by virtue of the powers vested in me by law, do hereby order for the adoption and implementation of the Implementing Rules and Regulations of City Ordinance No. 339-2024.

Section 1. Implementing Rules and Regulations (IRR). Attached herein is the Implementing Rules and Regulations of City Ordinance No. 339-2024, which shall form part of this Executive Order. This shall be known as the "Implementing Rules and Regulations of the Regulation in the Sale of Volatile Substances and Solvents Ordinance."

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All affected offices and departments are hereby ordered to adopt the said implementing rules and regulations and be guided accordingly. Strict compliance and observance of all city government officials and employees to this IRR is hereby ordered.

Section 2. Repealing Clause. All previously issued orders and directives inconsistent with any provision found herein shall be deemed repealed, revoked, or amended accordingly.

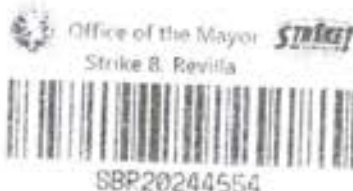
Section 3. Separability Clause. In the event that any provision found herein shall be judicially or administratively declared illegal or infirm, the remaining provisions shall remain in full force and effect.

Section 4. Effectivity Clause. This Executive Order shall take effect immediately upon its signing and remain in full force and effect until repealed, revoked, or amended accordingly.

SO ORDERED.

Done this 4th day of July 2024 in the City of Bacoor, Province of Cavite.


ROWENA BAUTISTA-MENDIOLA
Acting City Mayor





Republic of the Philippines
Province of Cavite
CITY OF BACOOR
Office of the City Mayor



**IMPLEMENTING RULES AND REGULATIONS OF
CITY ORDINANCE NO. 339-2024, SERIES OF 2024**

**AN ORDINANCE REGULATING THE SALE OF
VOLATILE SUBSTANCES OR SOLVENTS AND
PROHIBITING HARDWARE STORES AND OTHER
ESTABLISHMENTS WITHIN THE CITY OF BACOOR,
CAVITE TO SELL TO MINORS SUCH CHEMICAL
COMPOUND OR ITS DERIVATIVES AND PROVIDING
PENALTIES THEREFOR.**

**RULE I
GENERAL PROVISIONS**

SECTION 1. Title. These Rules shall be known and cited as the *Implementing Rules and Regulations of City Ordinance No. 339-2024, Series of 2024*, otherwise known as *"Regulation in the Sale of Volatile Substances and Solvents Ordinance"*.

SECTION 2. Purpose. These Implementing Rules and Regulations (IRR) are promulgated to prescribe the procedures and guidelines for the implementation of Bacoor City Ordinance No. 339-2024, Series of 2024, which aims to regulate the sale of volatile substances or solvents and prohibit hardware stores and other establishments within the City of Bacoor from selling to minors chemical compound or its derivatives.

SECTION 3. Scope and Application. The provisions of these Rules shall apply to all commercial establishments within the City of Bacoor engaged in selling "rugby" and other solvent-based and/or volatile substances.

SECTION 4. Implementing Office. The Business Permits and Licensing Office (BPLO), with the assistance of the City Social Welfare and Development Office and Office of the City Health Services, shall be the lead office for implementing the above-mentioned City Ordinance and this IRR. As may be directed by the City Mayor, other city government departments, units, or offices shall assist in effectively implementing the Ordinance and this IRR.

SECTION 5. Rules of Construction. In construing the provisions of this IRR, the following rules of construction shall be observed unless inconsistent with the manifest intent of the provision, or when applied, they would lead to absurd or highly improbable results.

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1. **General rule.** — All words and phrases shall be construed and understood according to the standard and approved usage of the language, but technical words and phrases and such others which may have acquired a peculiar appropriate meaning in this Ordinance shall be construed and understood according to such technical, peculiar, or appropriate meaning.
2. **Gender and number.** — Every word in this IRR importing the masculine gender shall extend to both females and males. Every word importing the singular number shall extend and apply to several persons or things, and every word importing the plural number shall also extend and apply to one person or thing.
3. **Computation of time.** — The time within which an act is to be done as **provided** in this IRR or in any rule or regulation issued pursuant to the provisions thereof when expressed in days shall be computed by excluding the first day and including the last day, except if the last day falls on a Sunday or a holiday in which case the same shall be excluded from the computation, and the next business day shall be considered the last day.
4. **References.** — All references to Chapter, Articles, Sections are to the Chapter, Articles, Sections in this IRR or the Ordinance, unless otherwise specified.
5. **Conflicting provisions of the section.** — If the provisions of different sections conflict with or contravene each other, the provisions of each section shall prevail as to all specific matters and questions involved therein.

RULE II
DECLARATION OF POLICIES AND DEFINITIONS

SECTION 6. Declarations of Policies. It is the policy of the City Government of Bacoor to:

1. To ensure the right of the people to a balanced and healthful ecology, maintain peace and order, and preserve the comfort and convenience of their inhabitants;
2. Recognize the role of the youth in nation-building and shall promote and protect their physical, moral, spiritual, intellectual, and social well-being;
3. Prohibit the sale of volatile substances such as glue or rugby, among others, to minors;

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4. Assist and support the Department of Social Welfare and Development for the establishment and maintenance of the rehabilitation centers and detention homes in compliance with Presidential Decree No. 603, otherwise known as the "Child and Youth Welfare Code";
5. Enact a local ordinance that will strengthen the implementation of Presidential Decree No. 1619 by imposing certain obligations upon the parents or guardians, the local government units, and commercial establishments selling any volatile substance (e.g., rugby, among others) for industrial or any lawful and productive purpose, in order to effectively prevent the commission of said acts; and provide rehabilitation programs for the users this chemical which tends to be mostly minors.

SECTION 7. Objective. – It is the objective of the City Ordinance to regulate the selling of "rugby" and other solvent-based and/or volatile substances of all commercial establishments within the City of Bacoor and provide penalties therefor.

SECTION 8. Definition of Terms. As used in these Rules, the following terms and phrases shall be understood as follows:

1. *Commercial Establishment* – any business establishment registered with the Business Permit and Licensing Office operating within the City of Bacoor, Cavite, engaged in the sale of volatile substances and solvents for industrial or any lawful and productive purpose, including sari-sari stores.
2. *Logbook* – A record book kept and maintained by a commercial establishment to collect customer information, including their names, addresses, and purpose for buying rugby, other volatile substances, and solvents.
3. *Employee* – a staff member, salesperson, or agent of the owner of a commercial establishment.
4. *Minor* – any person whose age is below 18 years old.
5. *Owner* – The licensee or owner of the commercial establishment is either called the proprietor, president, manager, or any other name that is referred to as the owner.
6. *Rugby* – refers to the common market name of a liquid chemical compound used as an adhesive in making and repairing shoes/furniture and other purposes with an odor akin to petroleum products, which can alter the state of mind when sniffed.

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7. **Solvent** – A solvent is a liquid or gas that dissolves a solid, liquid, or gaseous solute, resulting in a solution. A solvent is a material, usually a liquid, capable of dissolving another chemical. Chemicals, commonly called solvents, can dissolve many different chemicals. Common solvents are water, ethanol, rugby, acetone, hexane, and toluene.
8. **Volatile Substances** – any liquid-solid or mixed substances having the property of releasing toxic vapors of fumes containing one or more of the following chemical compounds: Methanol, ethanol, isopropanol, ethyl acetate, n-propyl acetate, n-butyl acetate, acetone, methyl ethyl ketone, methyl butyl ketone, benzene toluene, xylene, styrene, naphthalene, n-pentane, n-hexane, n-neptane, methylene, chloride, trichloroethylene, tetrachloroethylene, nitrous oxide, dichlorodifluoromethane, chlorodifluoromethane, isoamyl nitrate, ether or chloroform or any other chemical substances which when sniffed, smelled, inhaled, or introduced into the physiological system of the body which produces or induces a condition of intoxication, inebriation, excitement, stupefaction, dulling of the brain or nervous system, depression, giddiness, paralysis, or irrational behavior or in any manner changing, distorting or disturbing the auditory, visual, or mental processes.

Words and phrases embodied in the Ordinance and these Rules that are not specifically defined herein shall have the same definitions found in R.A. No. 7160, also known as the Local Government Code of 1991.

RULE III PROHIBITED ACTS

SECTION 9. Prohibition. The following acts shall be prohibited:

1. For any commercial establishment operating within the City of Bacoor, Cavite, to sell, dispense, or give, with or without monetary consideration, "rugby" and other volatile substances and/or solvents to minors.
2. The use or possession of "rugby" and other volatile substances and/or solvents to minors for inhalation to induce or produce intoxication within the territorial jurisdiction of the City of Bacoor.
3. Selling or retailing in all sari-sari stores, convenience stores, and other establishments within the territorial jurisdiction of the City of Bacoor of "rugby" and other volatile substances and/or solvents to minors.

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RULE IV IMPLEMENTING PROVISIONS

SECTION 10. Regulation of Sale of Solvent Substances, Volatile Substances, and Regulation of Sale. All commercial establishments within the City of Bacoor that are engaged in selling "rugby" and other volatile substances and/or solvents are hereby mandated to maintain a register of names and addresses of the purchaser(s) in a logbook, and the purchaser must present a valid Identification Card.

The Head of the Business Permits and Licensing Office or his/her representatives are hereby granted visitorial powers over all establishments engaged in selling "rugby" and other volatile substances and/or solvents to ensure the implementation of City Ordinance No. 339-2024, Series of 2024.

SECTION 11. Warning Signage/Notice. All commercial establishments covered under this Ordinance are required to put up and display signage in the most conspicuous area of their store or establishment, informing and warning the public regarding the prohibitions under City Ordinance No. 339-2024, Series of 2024.

SECTION 12. Obligation of Parents, Guardians, And Other Adult Persons to Minors in their Care. It shall be the obligation of every parent or guardian of minors to observe strict diligence in the handling, use, and storage of volatile substances in their homes and schools, and unless warranted by unavoidable circumstances, to avoid authorizing any minor or child below eighteen (18) years of age, to purchase or acquire, or handle such volatile substances for them.

SECTION 13. Apprehension and Examination of Minors; Admission of Solvent Users. A minor apprehended in accordance with law for violation of City Ordinance No. 339-2024, Series of 2024 shall, after being brought to the nearest police station or barangay for blotter recording purposes, be brought to any available government medical or city health officer in the area for a physical and mental examination.

The apprehended minor shall likewise be brought to the City Social Welfare and Development Office for assessment.

Whenever treatment for any physical or mental defect is indicated, steps shall be undertaken by the government medical or health officer to provide the same in accordance with pertinent laws and government regulations.

Solvent users shall be admitted to a Drug Treatment and Rehabilitation Center upon endorsement of the City Social Welfare and Development Office and Office of the City Health Services subject to pertinent government rules and regulations.

THE IMPLEMENTING RULES AND REGULATIONS
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SECTION 14. Publicity/Confidentiality. A minor apprehended, examined, and/or rehabilitated in accordance with the preceding sections or a minor facing charges in court for violation of City Ordinance No. 339-2024, Series of 2024 shall be protected from public identification.

Neither his/her name, biographical information, nor his/her image, by means of still or moving pictures, will be made public for any reason whatsoever based on the regulation under the Data Privacy Act.

Similarly, logbooks referred to under Section 6 of City Ordinance No. 339-2024, Series of 2024, shall be maintained and kept by the commercial establishment in accordance with the rules and regulations of the Data Privacy Act.

RULE V SANCTIONS AND PENALTIES

SECTION 15. Penalties. The following penalties shall be imposed in the following cases:

Violations/Prohibited Acts	Penalties
Any minor who violated Section 4(b) of city Ordinance No. 339-2024, Series of 2024	Mandatory Rehabilitation
Any parent, guardian, or person of legal age authorizing or requesting minors to purchase, acquire, or handle such volatile substances for them, and which said minor subsequently used for the purpose of inhalation to induce or produce intoxication or in any manner changing, distorting or disturbing their auditory, visual or mental process	Six (6) months or a fine of FIVE THOUSAND PESOS (Php5,000.00), or both, at the discretion of the Court
Any owner of the hardware store or establishment found violating Section of City Ordinance No. 339-2024, Series of 2024	1ST OFFENSE – a fine of not less than TWO THOUSAND PESOS (Php2,000.00) but not more than THREE THOUSAND PESOS (Php3,000.00) or imprisonment of not less than ONE (1) MONTH but not more than THREE (3) MONTHS or both fine and imprisonment at the discretion of the court; 2ND OFFENSE – a fine of not less than THREE THOUSAND PESOS (Php3,000.00) but not more than FOUR THOUSAND PESOS (Php4,000.00) or

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	an imprisonment of not less than THREE (3) MONTHS but not more than SIX (6) MONTHS or both fine and imprisonment at the discretion of the court. 3rd OFFENSE – a fine of not less than FOUR THOUSAND PESOS (Php4,000.00) but not more than FIVE THOUSAND PESOS (Php5,000.00) or an imprisonment of not less than SIX (6) MONTHS but not more than ONE (1) YEAR or both fine and imprisonment at the discretion of the court.
If such unauthorized sale, delivery, administration, giving away, or distribution of such volatile substances to a minor is committed by the owner, manager, official employee, or worker of a store, business entity, or establishment within its business premises	Revocation of business permit and closure of its business establishment

These penalties shall in no case bar another prosecution and imposition of penalty under Presidential Decree No. 1619 for the offenders thereof.

SECTION 16. Budget Appropriations. The Implementing Office shall appropriate in its annual budget or any supplemental budget that may be approved thereafter the amount necessary to implement the provisions of City Ordinance No. 339-2024, Series of 2024.

Section 17. Separability Clause. If, for any reason, any section or provision of this IRR is declared unconstitutional or invalid, the remaining sections or provisions not affected thereby shall continue to be in full force and effect.

Section 18. Repealing Clause. All local rules or regulations that are inconsistent with or contrary to the provisions of this IRR are hereby repealed or modified accordingly.

Section 19. Effectivity. This IRR shall take effect immediately upon approval.

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