

Republic of the Philippines Province of Cavite CITY OF BACOOR

Office of the City Mayor



EXECUTIVE ORDER No. 154 - 2024 Series of 2024



AN ORDER ADOPTING THE IMPLEMENTING RULES AND REGULATIONS OF CITY ORDINANCE NO. 377-2024, OTHERWISE KNOWN AS THE DRONE OPERATION NEAR JAILS PROHIBITION ORDINANCE OF BACOOR

WHEREAS, Section 16 of R.A. No. 7160 provides that every local government unit shall exercise the powers expressly granted, those necessarily implied therefrom, as well as powers necessary, appropriate, or incidental for its efficient and effective governance, and those which are essential to the promotion of the general welfare including the promotion of safety of its constituents and provision of adequate transportation facilities;

WHEREAS, the Sangguniang Panlungsod enacted and passed City Ordinance No. 377-2024, entitled "An Ordinance Prohibiting the Operation of Remotely Piloted Aircrafts (RPAs) or Unmanned Aerial Vehicles (UAVs), more popularly known as Drones, within 100 Meters from the Bacoor City Jail and other Detention Facilities Within the City of Bacoor, Cavite, Providing Penalties for Violations Hereof, and for Other Purposes";

WHEREAS, the City Government of Bacoor recognizes the need to issue an Implementing Rules and Regulations pertinent to the above-mentioned Ordinance;

WHEREAS, the Office of the City Mayor of Bacoor, in coordination with the concerned city government offices, issued the above-mentioned Implementing Rules and Regulations that shall govern the Drone Operation Near Jails Prohibition Ordinance of Bacoor;"

NOW, THEREFORE, I, STRIKE B. REVILLA, City Mayor of Bacoor, Cavite, by virtue of the powers vested in me by law, do hereby order for the adoption and implementation of the Revised Implementing Rules and Regulations of City Ordinance No. 377-2024 herein attached.

Section 1. Implementing Rules and Regulations (IRR).

Attached herein is the Implementing Rules and Regulations of City Ordinance No. 377-2024, which shall form part of this Executive Order. This shall be known as the "Implementing Rules and Regulations of the Drone Operation Near Jails Prohibition Ordinance of Bacoor."

All affected offices and departments are hereby ordered to adopt the said implementing rules and regulations and be guided accordingly.

Strict compliance and observance of all city government officials and employees to this Implementing Rules and Regulations is hereby ordered.

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Section 2. Repealing Clause.

All previously issued orders and directives inconsistent with any provision found herein shall be deemed repealed, revoked or amended accordingly.

Section 3. Separability Clause.

In the event that any provision found herein shall be judicially or administratively declared illegal or infirm, the remaining provisions shall remain in full force and effect.

Section 4. Effectivity Clause.

This Executive Order shall take effect immediately upon its signing and remain in full force and effect until repealed, revoked or amended accordingly.

SO ORDERED.

DONE this 19th day of September 2024 in the City of Bacoor, Province of Cavite.

STRIKE B. REVILLA

Office of the Mayor Strike B. Revilla

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IMPLEMENTING RULES AND REGULATIONS OF CITY ORDINANCE NO. 377-2024, OTHERWISE KNOWN AS THE DRONE OPERATION NEAR JAILS PROHIBITION ORDINANCE OF BACCOR

RULE I GENERAL PROVISIONS

Section 1. TITLE. This shall be known and cited as the "Implementing Rules and Regulations of the Drone Operation Near Jails Prohibition Ordinance of Bacoor."

Section 2. PURPOSE. This Implementing Rules and Regulations are promulgated to prescribe the procedures and guidelines for the effective implementation of Bacoor City Ordinance No. 377-2024, prohibiting drone operations near jail facilities within the City of Bacoor.

Section 3. SCOPE AND APPLICATION. The provisions of this IRR shall cover all Bureau of Jail Management and Penology (BJMP) facilities and other detention facilities within the City of Bacoor.

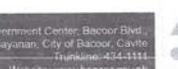
Section 4. IMPLEMENTING OFFICE. The Bureau of Jail Management and Penology (BJMP-Bacoor) and the Department of Public Safety (DPS), under the supervision of the Office of the City Mayor and the Office of the City Administrator, shall be the lead implementing agency for City Ordinance No. 377-2024. Other departments, units, or offices of the City Government of Bacoor shall assist in the effective implementation of the said Ordinance and this IRR.

Section 5. RULES OF CONSTRUCTION. In construing the provisions of this IRR, the following rules of construction shall be observed unless inconsistent with the manifest intent of the provision, or when applied, they would lead to absurd or highly improbable results.

- General rule. All words and phrases shall be construed and understood according to the standard and approved usage of the language, but technical words and phrases and such others which may have acquired a peculiar appropriate meaning in this IRR shall be construed and understood according to such technical, peculiar, or appropriate meaning.
- Gender and number. Every word in this IRR importing the masculine gender shall extend to both females and males. Every word importing the singular number shall extend and apply to

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several persons or things, and every word importing the plural number shall also extend and apply to one person or thing.

- 3. Computation of time. The time within which an act is to be done as provided in this IRR or in any rule or regulation issued pursuant to the provisions thereof when expressed in days shall be computed by excluding the first day and including the last day, except if the last day falls on a Sunday or a holiday in which case the same shall be excluded from the computation, and the next business day shall be considered the last day.
- References. All references to Articles and Sections are to the Articles and Sections in this IRR, unless otherwise specified.
- Conflicting provisions of the section. If the provisions of different sections conflict with or contravene each other, the provisions of each section shall prevail as to all specific matters and questions involved therein.

RULE II DECLARATION OF POLICY AND DEFINITIONS

Section 6. DECLARATION OF POLICY. It is the policy of the City Government of Bacoor to:

- Ensure public safety and security of the Bacoor City Jail and detention facilities from unauthorized drone activities that could pose risks such as surveillance, contraband delivery, or disruption of operations.
- Safeguard the rights of persons deprived of liberty (PDLs) whose privacy
 must be carefully protected by prohibiting the operation of drones within
 one hundred (100) meters from the Bacoor City Jail and other detention
 facilities within the territorial jurisdiction of the City of Bacoor, Cavite.
- Prevent potential security breaches in jails through the unregulated use
 of drones, considering their design, relative stealthiness, and ease of
 operation that may be used for surveillance of the facility, aiding
 detainees' escape attempts, or smuggling contraband.
- 4. Mitigate operational disruptions inside Bacoor City Jail by ensuring that only drone activities that serve legitimate purposes such as media coverage, law enforcement operations, or emergency responses are allowed within the restricted zone. This would also prevent potential exploitation of the clearance process by individuals or groups with malicious intent.

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- Promote the protection of persons deprived of liberty (PDLs) inside the Bacoor City Jail and other detention facilities within the City of Bacoor, as well as of the residents residing immediately within the 100-meter radius.
- Ensure transparency and accountability in the clearance application process, ensuring that all applicants are treated equally and that decisions are made based on objective standards.

Section 7. DEFINITIONS. As used in this IRR, the following terms shall be construed to mean as follows:

- Unmanned Aerial Vehicles (UAVs) are aircraft without a human pilot aboard capable of carrying weapons or light cargo and conducting surveillance operations that can operate autonomously using onboard computers or with minimal human control.
- Remotely Piloted Aircraft (RPAs) an aircraft of varying sizes and designs capable of carrying weapons or light cargo and conducting surveillance operations that are remotely piloted by a human situated some distance from the said aircraft.
- Small RPA an RPA with a gross weight of below 7kgs.
- Micro UAV a UAV with a gross weight of 100 grams or less.
- Bacoor City Jails refers to the City Jail Male and Female Dormitory under the Bureau of Jail Management and Penology catering to Persons Deprived of Liberty (PDL).
- Detention Facility any existing or yet-to-be-constructed facility situated within the City of Bacoor constructed and operated using public funds for the purpose of detaining PDL.
- Operator a person, organization, or enterprise engaged in or offering to engage in a manned or unmanned aircraft operation.
- Visual Line Of Sight (VLOS) An operation in which the remote pilot or RPA operator maintains direct, unaided visual contact with the remotely piloted aircraft.

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RULE III IMPLEMENTING PROVISION

Section 8. PROHIBITION. The operation of any unmanned aerial vehicle (UAV) or remotely piloted aircraft (RPA) within 100 meters of the Bacoor City Jail or any other detention facility within the City of Bacoor, Cavite, without any written clearance from the Department of Public Safety (DPS) and from the Jail Warden/s of the Bacoor City Jail is expressly prohibited.

Section 9. EXEMPTION. The flying of drones as may be initiated by the City Government of Bacoor for official purposes related to but not limited to disaster or emergency response efforts is exempt from the regulation stated in City Ordinance No. 377-2024 and this IRR. National Government Agencies and other governmental units may be allowed to fly drones within a 100-meter radius of jail facilities provided proper coordination with the Jail Warden is made in accordance with the guidelines set in these Rules.

Section 10. GENERAL GUIDELINES. The following shall be the general guidelines in the implementation of the Drone Operation Near Jails Prohibition Ordinance:

- No person shall operate a UAV or RPA of any kind within the prohibited 100-meter radius from jail facilities without securing a clearance duly issued by the Department of Public Safety.
- No person may operate small UAV and RPA unless:
 - a. The UAV is operated 400ft above ground level and beyond
 - b. The UAV stays clear of populous area
 - Operated during daytime and within the operator's visual line of sight (VSOL)
- UAV or RPA must not be operated over an area where a fire, police, or other public safety or emergency operations are being conducted.
- There shall be a signage indicating "DRONE NO FLY ZONE WITHIN 100 METERS FROM CITY JAIL FACILITY" posted conspicuously outside of the jail or detention facility.
- Jails and detention facilities may use the Anti-Drone System in detecting, preventing, and handling UAV or RPA.
- 6. Should there be unauthorized drone operation within the restricted 100-meter radius of the jail facilities, the jail desk officer of the day of the jail unit shall log the observation in a daily blotter as well as communicate the facts with the DPS.

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- The jail-authorized personnel shall verify the identity of the UAV or RPA operator, if known, and report the same to the DPS for appropriate action.
- If the operator is unknown, confiscate the UAV or RPA until an owner shows up to identify its identification.
- 9. Proper reporting to the DPS shall be made by the Jail Warden.
- For drone operations involving UAVs or RPA weighing more than 7kg, the Civil Aviation Authority of the Philippines (CAAP) guidelines for the commercial use of drones must be followed.

Section 11. Criteria for Clearance Applications. The following shall be the minimum criteria for applicants seeking clearance:

- A. Purpose of Drone Operation. The applicant must clearly state the purpose of the drone operation and demonstrate that it is for a legitimate and acceptable reason, such as:
 - Media coverage or documentation approved by relevant authorities.
 - Construction or engineering monitoring of projects adjacent to the jail.
 - Government-sanctioned inspections of the jail facilities or its adjacent properties.
 - Other public service-related activities near jails that require drone usage.
- B. Operator Qualifications. The applicant must submit proof of their qualifications, including:
 - Valid drone pilot certification from the Civil Aviation Authority of the Philippines (CAAP)
 - Proof of compliance with all CAAP regulations regarding drone operation in public spaces, including licensing and registration of the drone itself.
- C. Technical Specifications of the Drone. To help authorities assess the level of potential risk associated with the operation, the applicant must provide detailed information about the drone to be used.
 - The drone's make, model, and registration details
 - The drone's payload capacity, operational range, and flight duration.

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- D. Flight Plan and Schedule. A flight plan should be required detailing:
 - The exact location and altitude of the flight ensure that it does not interfere with critical jail operations.
 - The specific time and duration of the operation to ensure minimal disruption.
- E. Security and Privacy Safeguards. The applicant must outline the measures they will take to ensure that their drone operation will not compromise the security or privacy of Bacoor City Jail. This may include the submission of a written Undertaking indicating the following:
 - The drone will not record, broadcast, or transmit footage of the secured areas of the Bacoor City Jail or detention facilities unless explicitly permitted.
 - The procedures for dealing with unexpected deviations in the flight path or technical issues that may cause the drone to enter restricted airspace.
 - The applicant undertakes to comply with (a) the Anti-Wiretapping Law (RA 4200, prohibiting unauthorized recording and interception of communication without proper consent, and (b) the Data Privacy Act of 2012 (RA 10173), ensuring the protection of personal data and preventing unauthorized sharing of video footage.
- F. Insurance Liability. The applicant shall be required to provide proof of insurance to cover any potential damages or accidents resulting from the drone operations.

Section 12. GUIDELINES FOR SECURING CLEARANCE TO OPERATE DRONE. The following guidelines must be observed in obtaining clearance to operate a drone:

- Any individual or group who intends to use or operate a drone near or within a jail facility must submit a written letter request to the Jail Warden responsible for facility security. The request should include details such as the purpose of drone operation, type of drone to be used or operated, proposed flight area within or near the facility, date and time of operation, and contact information of responsible personnel.
- 2. The Jail Warden will evaluate the request for clearance and make a recommendation to the Department of Public Safety (DPS) on whether to grant the request or not. The evaluation must include the conduct of a security assessment to determine the safety and potential risks associated with the proposed drone operation near or within the jail

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facility, ensuring that operational guidelines set forth by the jail facility administration are adhered to.

- The Head of the DPS, or in its absence, the head of the Bacoor Public Safety Unit (BPSU), may issue a Clearance to operate a drone near or within the jail facility based on the outcome of the security assessment and recommendation of the Jail Warden concerned.
- The issuance of the Clearance shall be coordinated with the Jail Warden, who will issue the clearance to the requesting person/operator.

Section 13. PROCEDURE ON CONFISCATION AND NOTIFICATION OF UNAUTHORIZED UAV AND RPA WITHIN JAIL FACILITY.

- If the UAV or RPA is already inside the jail facility (within the highest point
 of the facility) and does not pose a threat to life, jails may use the antidrone system, when available, to capture the drone without damage to
 the UAV or RPA. If damage cannot be prevented, the Anti-Drone System
 may be used to capture the UAV or RPA with the least possible damage.
- 2. If the UAV or RPA is inside the jail facility and does not pose a threat to life and the jail unit has no Anti-Drone System, the jail unit may use reasonable means to capture the drone without damage to the UAV or RPA. If damage cannot be prevented, reasonable means may be used to capture the UAV or RPA with the least possible damage.
- If the UAV or RPA is inside the jail facility and poses a threat to the life of BJMP personnel, PDL, and the nearby community, the jail unit may use reasonable force to disable the UAV or RPA.
- Jail personnel shall turn over the confiscated UAV or RPA to the DPS for appropriate action.
- Jail personnel shall submit an incident/investigation report to the DPS and its immediate supervising office (i.e., regional office) for appropriate action.

Section 14. ROLE OF THE JAIL WARDEN. The Jail Warden concerned or authorized personnel in charge of jail facilities shall have the following duties:

- Ensure that anyone requesting to fly a drone near or within the jail facility adheres to specific operational guidelines provided by the facility administration.
- Assess the application and recommend to the DPS whether or not a Clearance to Operate Drone will be granted.

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- Conduct on-the-spot reviews or inspections to verify adherence to operational protocols and promptly address any emerging concerns.
- Maintain accurate records of drone operations, incident reports (if any), and clearance documentation.
- Promptly report to the Department of Public Safety any deviations from approved plans or incidents that may impact facility security to the designated authority.
- Prepare complaints and support documents for the prosecution of violations of the City Ordinance No. 377-2024 and this IRR.
- Conduct an investigation and prepare for a case build-up relative to drone operation within 100 meters of Bacoor City Jail and other detention facilities within the City of Bacoor.
- Execute, sign, and file a complaint affidavit, together with all supporting documents, within five (5) days from the discovery of the incident before the Office of the Public Prosecutor, regardless of whether the operator is known or unknown to the complainant.
- Coordinate with the Office of the City Legal Services relative to the preparation of the complaint.

Section 15. BARANGAY ASSISTANCE. The concerned Barangays, having jurisdiction over the area within a 100-meter radius of jail facilities, shall assist in the implementation of the Drone Operation Near Jail Facility Prohibition Ordinance and this IRR through:

- Informing and raising public awareness within their respective barangays.
- Monitoring any drone-flying activity within the prohibited area and verifying whether it is authorized by the City Government of Baccor, checking for duly-issued clearance.
- Reporting any unauthorized drone-flying activity within the prohibited area to the Jail Warden for appropriate action.

RULE IV PENALTIES

Section 16. PENALTIES. Upon conviction by a first-level court in the City of Bacoor, Cavite, the following penalties shall be imposed against any person who violates the City Ordinance No 377-2024 and this IRR:

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 First Offense - Payment of a fine of Two Thousand Pesos (PhP2,000.00);

Second Offense - Payment of a fine of Three Thousand Pesos

(PhP3,000.00);

 Third Offenses - Payment of a fine of Five Thousand Pesos (PhP5,000.00) or imprisonment for a period of more than three (3) months but not exceeding six (6) months or both such fine and imprisonment at the discretion of the court.

Section 17. ADDITIONAL PENALTIES. Aside from the foregoing penalties, the presiding judge of the court that will hear the case against any person apprehended for violating this Drone Operation Near Jails Prohibition Ordinance shall also have the power to order the confiscation and deletion by the BJMP of any picture, video, or audio file recorded by the offender using a UAV or RPA that compromises the security of the Bacoor City Jail and other detention facilities within the City of Bacoor, Cavite.

RULE V MISCELLANEOUS PROVISIONS

Section 18. CHANGES OR MODIFICATIONS OF THE IMPLEMENTING RULES AND REGULATIONS. To appropriately administer the efficient and effective implementation of City Ordinance No. 377-2024, Series of 2024, the Office of the City Mayor, after consultation with the Bureau of Jail Management and Penology, Department of Public Safety, and other concerned city offices, may recommend to the Sangguniang Panlungsod amendments to said Ordinance, and consequently, this IRR.

Section 19. REPEAL. All local rules or regulations that are inconsistent with or contrary to the provisions of this IRR are hereby repealed and modified accordingly.

Section 20. SEPARABILITY. If any section or provision of this Implementing Rules and Regulations is declared invalid or unconstitutional by a court of competent authority, the remaining provision not affected thereby shall remain valid and continue to be in full force and effect.

Section 21. EFFECTIVITY. This Implementing Rules and Regulations shall take effect upon its approval.

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