



Office of the Sangguniang Panlungsod

DISTRICT I

ABSENT
HON. CATHERINE SARINO-EVARISTO
City Councilor

HON. MICHAEL E. SOLIS
City Councilor

HON. ADRIELITO G. GAWARAN
City Councilor

HON. VICTORIO L. GUERRERO, JR.
City Councilor

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City Councilor / President Pro-Tempore

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City Councilor

HON. SIMPLICIO G. DOMINGUEZ
City Councilor

HON. RAMON N. BAUTISTA
Liga ng mga Barangay President

HON. MAC RAVEN ESPIRITU
SK Federation President

Attested by:
ATTY. KHALID A. ATEGA, JR.
Sangguniang Panlungsod Secretary

Certified by:
HON. ROWENA BAUTISTA-MENDIOLA
City Vice Mayor

Approved by:
HON. STRIKE B. REVILLA
City Mayor

CITY ORDINANCE NO. 327-2023

Series of 2023

AN ORDINANCE ENJOINING ALL BUSINESS ESTABLISHMENTS AND PUBLIC UTILITY TRICYCLES AND PEDICABS OPERATING IN THE CITY OF BACOR, CAVITE TO ADOPT MACHINE READABLE, QUICK RESPONSE (QR) CODE DIGITAL PAYMENTS IN LINE WITH THE PALENG-QR PH PROGRAM AND IMPOSING PENALTIES FOR VIOLATIONS HEREOF.

Sponsored by:

Hon. Rogelio M. Nolasco

Co-Sponsored by:

Hon. Roberto L. Advincula, Hon. Ramon N. Bautista, Hon. Simplicio G. Dominguez, Hon. Mac Raven Espiritu, Hon. Reynaldo M. Fabian, Hon. Adrielito G. Gawaran, Hon. Alejandro F. Gutierrez, Hon. Alde Joselito F. Pagulayan, Hon. Reynaldo D. Palabrica, Hon. Michael E. Solis, and Hon. Levy M. Tela.

WHEREAS, financial inclusion is defined as having effective access to a wide range of financial products and services by all Filipinos. Financial services, such as savings account, payment, credit, and remittances are tools that can help Filipinos improve their welfare and achieve their goals for their household and enterprises.

WHEREAS, account ownership is considered the gateway to financial inclusion. Through a formal account, one can not only safely save money but also conveniently send and receive money to and from anyone for transactions such as receiving salary and cash assistance, collecting payment from customers, and paying taxes, purchases and bills.

WHEREAS, payments are basic financial transactions. As demonstrated during the COVID-19 pandemic, the digitalization of payments proved to be effective in facilitating the continuation of business and government transactions amid mobility restrictions. This has enabled the government and private institutions to provide lifelines of support for the vulnerable sectors. To be able to transact digital payments, one needs to have an account.

WHEREAS, over the years, the Bangko Sentral ng Pilipinas (BSP) has established the regulatory foundation to promote account ownership and digital payments in the



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country. This includes the introduction of the basic deposit account (BDA) and emoney as a no-frills and affordable account designed for the low-income unbanked clients; the cash agent regulation which allows banks to tap third-party retail outlets such as pawnshops and convenience stores to serve as cash-in and cash-out (CICO) points for bank clients; the launch of InstaPay to facilitate real-time electronic fund transfers between accounts held in different participating financial institutions; and the launch of QR Ph to promote use of quick response (QR) technology as an expedient and cost-efficient means for digital payment.

WHEREAS, launched in November 2019, QR Ph is the national QR code standard which serves as an instrument for cost-efficient digital payments, whether for person-to-person (P2P) or person-to-merchant (P2M) transactions. With QR Ph, small entrepreneurs need not invest in costly equipment such as point of sale (POS) terminals to accept digital payments from their customers. Instead, merchants only need to print and display the QR code tied to their transaction account, which their customers can scan to pay digitally.

WHEREAS, on 28 January 2022, the Financial Inclusion Steering Committee (FISC) launched the National Strategy for Financial Inclusion (NSFI) 2022-2028 as a six-year blueprint to achieve the vision of driving financial inclusion toward broad-based growth and financial resilience. The NSFI aims to harness a coordinated whole-of-government approach to accelerate financial inclusion in support of the country's broader inclusive and sustainable development agenda. The FISC, chaired by the BSP and with 20 agencies as members including the Department of Interior and Local Government (DILG), oversees and drives the implementation of the NSFI.

WHEREAS, one of the priority initiatives in the NSFI is the promotion of digital payments in markets and local transport by utilizing QR Ph. Payment for local transportation and purchases from the public market are part of the daily payment pattern of a typical Filipino. By being able to pay market purchases and local transport fares digitally through their accounts, the public will realize the convenience and benefits of using a transaction account and other digital financial services (DFS). Promoting digital payments among market vendors and tricycle drivers is thereby crucial in expanding the country's digital payments ecosystem toward greater financial inclusion.

WHEREAS, in view of the above, the DILG and BSP jointly developed the Paleng-QR Ph Program to promote digital payment in public markets and local transportation in support of the NSFI;



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City Mayor

WHEREAS, the Paleng-QR Ph Program builds on the OR Ph initiative by promoting financial inclusion and cashless transactions at public markets, community stores, and local transportation hubs around the country. It aspires to build a digital ecosystem based on basic payment behaviors among Filipinos, raise the utility of transaction accounts, and aid in the promotion and adoption of these accounts.

WHEREAS, on 22 June 2022, the DILG and the BSP released a Joint Memorandum Circular (JMC) No. 01 Series of 2022 on the Paleng-QR Ph program, which established guidelines enjoining Local Government Units (LGUs) participation in the Paleng-QR Ph program. The JMC provided the guidelines for the country-wide adoption and implementation of Paleng-QR Ph Program by the LGUs to promote digital payments among market vendors, sari-sari store owners, tricycle drivers, consumers, and commuters.

NOW THEREFORE, be it enacted by the 5th Sangguniang Panlungsod of the City of Bacoor, Cavite, in session assembled, that:

SECTION 1. TITLE. This Ordinance shall be known as the "**PALENGQR PH ORDINANCE OF THE CITY OF BACOR**".

SECTION 2. DEFINITION OF TERMS.

- Digital payment** - refers to a monetary payment transaction between two (2) parties through a digital payment instrument in which both the payer and the payee use an electronic channel.
- Electronic fund transfer (EFT)** - refers to transfer of funds between two (2) transaction accounts in the same or in different financial institutions supervised by the BSP, which are initiated and received using electronic devices and channels to transmit payment transactions.
- InstaPay** - an electronic fund transfer facility offered by a participating bank or EMI to its clients to allow them to instantly transfer funds from their account to another held in other participating banks or EMI in the Philippines. The list of institutions participating in InstaPay can be found on the BSP website: <https://bit.ly/InstapayQRPH>.
- Public Utility Tricycles** - a motorized tricycle granted a franchise by the city government to operate and transport passenger within the City of Bacoor.



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- e) **Public Utility Pedicabs** – three-wheeled, pedal-operated bicycles granted a franchise by the city government to transport goods and passengers in short distances within the City of Bacoor.
- f) **QR Code** - short for "Quick Response code," a QR code is a two-dimensional image-based bar code capable of holding large amounts of information. QR codes store information using patterns of black dots and white spaces, arranged in a square grid. It can be read by a smartphone camera that is equipped with a bar-code reader. When personal and financial information are stored in it, a QR code can be used to send and receive money such as payment transactions. A recipient of the funds shows his /her QR code to the payer or sender who will scan the code to initiate the payment transaction.
- g) **QR Ph** - QR Ph is the national QR Code standard that allows a quick, low-cost, and safe method to pay, transfer to and receive funds from other bank and e-money accounts in the Philippines. The list of institutions participating in QR Ph can be found on the BSP website: <https://bit.ly/QRPhFAQs>.
- h) **Rental** - means the value of the consideration, whether in money or otherwise, given for the enjoyment or use of a thing
- i) **Seller** - shall refer to a person who sells goods, commodities, or foodstuffs other than inside a public market.
- j) **Buyer** - shall refer to a person who purchases goods. Commodities or foodstuffs to a vendor or seller.
- k) **Vendor** - shall mean a person who sells goods, commodities, or foodstuffs, within the public market.
- l) **Ambulant Vendors** - also known as "Mobile Trader" or "Peddlers" is a person, who either for himself or commission, travels from place to place and sells his goods or sells and offers to deliver the same, using a vehicle.
- m) **Hawkers** - refers to ambulant vendors who set their wares on daily basis.
- n) **Transaction Account** - refers to a bank or e-money account held with a BSP-regulated financial service provider that can be used to store, send, and receive funds. Examples of transaction accounts are as follows:

1. **Basic Deposit Account (BDA)** - refers to interest or noninterest bearing bank account with an initial minimum deposit of no more than one hundred



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pesos (Php 100.00), no minimum maintaining balance, no dormancy charges, maximum balance of fifty thousand pesos (Pltp 50,000.00) and with simplified know-your-customer or KYC requirements. The list of banks authorized by the BSP to offer BDA can be found on the BSP website: <https://bit.ly/BankswithBDAs>.

2. **Electronic Money (E-money)** - a monetary value as represented by a claim on its issuer, that is: a. electronically stored in an instrument or device; b. issued against receipt of funds of an amount not lesser in value than the monetary value issued; c. accepted as a means of payment by persons or entities other than the issuer; d. withdrawable in cash or cash equivalent; e. issued in accordance with Section 702 of the BSP's Manual of Regulations for Banks.

The list of e-money issuers (EMI) or entities authorized by the BSP to offer e-money account can be found on the BSP website (<https://bit.ly/BSPSupervisedEMIs>).

SECTION 3. SCOPE OF APPLICATION. The Ordinance shall cover the following:

- a. All public market vendors doing business in the City of Bacoor;
- b. All public utility tricycles and public utility pedicabs operating in the City of Bacoor; and
- c. All stores and business establishments including but not limited to, sari-sari stores, ambulant vendors and hawkers operating or doing business in the City of Bacoor.

SECTION 4. QR PH ENABLED PAYMENTS. All public market vendors, sari-sari store owners, Tricycle Operators and Driver Associations (TODAs), and Pedicab Operators and Drivers Associations (PODAs) and other local merchants in the City of Bacoor are hereby directed to make QR Ph payments available for their customers, in line with the Paleng-QR Ph program **within six (6) months from the date of effectivity of this Ordinance.**

Public transportation, public market and business establishments, at their own discretion, may select as their alternative mode of payment from any QR Ph-ready financial service providers (FSP) participating in the Paleng-QR Ph



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program of the City, the list of institutions participating in QR Ph is attached as Annex "A" and updated list can be found on the BSP website (<https://www.bsp.gov.ph/Media>).

Provided, however, that nothing in this Ordinance shall prohibit payment in cash when, otherwise chosen by the patrons, consumers, buyers, passenger, or clients.

SECTION 5. Authorization to the City Government to Enter into Agreements with the BSP and other Financial Service Providers. The City Mayor is hereby empowered to negotiate and/or enter into and sign a Memorandum of Agreement (MOA), on behalf of the City Government with the Bangko Sentral ng Pilipinas and with qualified FSPs for the Program implementation if warranted. The City Mayor, or his duly authorized representatives are also empowered to coordinate with key local stakeholders such as the vendor associations, TODA, and the market superintendents, to ensure effective implementation of the Program.

SECTION 6. Assistance to Business Owners, Vendors, Merchants, PUT Drivers/Operators. The City Government is hereby mandated to assist vendors, business owners, merchants and tricycle drivers/operators in the opening of accounts by, among others, providing additional relevant documents such as LGU certification to support the know-your-customer (KYC) requirements of the FSP. The City Government shall also organize a special "account opening day(s)," in coordination with participating FSPs, to ensure ease and convenience of account opening by covered users and their clients, including the provision of QR code printouts that can be readily displayed in their stores, terminals, and vehicles.

SECTION 7. Facilitation of Program Implementation. The City Government is hereby mandated to facilitate the provision of free Wi-Fi connectivity in public and community markets, and TODA terminals all over the City of Bacoor. The City Government shall coordinate with the Department of Information and Communications Technology (DICT) in line with the latter's programs such as the Free Wi-Fi for All (FW4A).

SECTION 8. Promotion of the Program. The City government shall provide banners, standees and other Paleng-QR Ph markers in public markets, TODA terminals, and tricycles and shall incorporate the standard branding of the Paleng-QR Ph in the promotional and information materials used for the said program. The City Government shall develop its information, education and communication campaign (IECC) to promote and sustain the objective of the Paleng-QR Ph program. This will cover, among others, a



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financial literacy program using appropriate channels on key topics such as effective use of digital payments in business; financial services for micro and small enterprises; and financial consumer protection.

SECTION 9. Duties of Financial Service Providers (FSPs). Participating FSPs shall:

1. Provide personnel, customer assistance booths, and other appropriate resources, including QR code printouts, deemed reasonable to ensure successful conduct of LGUs of Paleng-QR Ph program "account opening day(s)";
2. Provide target users with appropriate materials on opening a transaction account, using QR Code payments and other digital financial services;
3. Provide resource speakers and contents, as requested, for the LGU's financial literacy program;
4. Assign competent contact person(s) to the LGUs for efficient and timely coordination on the program implementation; and
5. Provide special offers for accounts opened under the PalengQR Ph program such as free microinsurance coverage for a certain period (e.g., three months); t-shirts and other wearables; and special user rebates for a limited period.

Provided that: Participation in the implementation of this Ordinance shall be made open to all FSPs duly accredited by the BSP. The City Government shall be prohibited from entering into any agreement that will give the exclusive right to participate in the said Program to any FSP or group of FSPs.

SECTION 10. Duties of Covered Business Establishments, Hawkers, Vendors, and Public Utility Tricycle/Pedicab Operators/Drivers. All merchants, vendors, business establishments and local public utility tricycles/pedicabs drivers/operators shall:

1. Open and maintain a QR Ph-ready transaction account. In the event the covered entity does not have an account, the said hawker, vendor, business establishment, or public utility tricycles/pedicabs operator/driver shall have a QR Ph-ready account within six (6)



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months after the date of effectivity of this ordinance;

2. Explicitly display their QR Ph code in their store or vehicle where it is visible to customers and passengers;
3. Make QR PH payments available as a method of payment;
4. Participate in the information campaign, financial literacy program and other relevant activities that will be facilitated by the LGU and FSPs; and
5. Provide such other services as may be mandated by law or by the BSP.

SECTION 11. INCENTIVE CLAUSE. All business owners and tricycle operators who shall provide QR PH as an alternative mode of payment shall be given the opportunity to announce their participation in the implementation of this Ordinance for free in the social media accounts of the City Government, and on all free cable television stations operating in the City of Bacoor.

SECTION 12. PENALTIES. The owner/s, manager/s of any business establishment or FSP that violated this Ordinance shall be required, upon conviction, to pay a fine of P5,000.00 to the City Treasurer's Office for every violation made by the said establishment or FSP or by its employees. Vendors, hawkers, and drivers/operators of public utility tricycles and pedicabs that violated this Ordinance shall be required to pay a fine of P500 for every time that they failed to accept a customer's or passenger's cashless payment using a QR Ph ready account.

SECTION 13. COMPLIANCE MONITORING. The Business Permit and Licensing Office with the assistance of the Market Administration Office and the Bacoor Traffic Management Department with the assistance of the Land Transportation Franchising and Regulatory Board and the Philippine National Police are hereby enjoined to monitor compliance of the persons and entities concerned with this Ordinance.

SECTION 14. SEPARABILITY CLAUSE. All Ordinances, Rules, Orders and Regulations contrary to or inconsistent with this Ordinance if any, are hereby repealed, modified or amended accordingly.

SECTION 15. EFFECTIVITY. This Ordinance shall take effect fifteen (15) days following the publication in a newspaper of general circulation in the Province of Cavite.



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HON. STRIKE B. REVILLA
City Mayor

ENACTED UNANIMOUSLY, this 13th day of November by the 5th Sangguniang Panlungsod during its 68th Regular Session at the City of Bacoor, Cavite.

I hereby certify to the truth and correctness of the foregoing Ordinance.

Certified Correct:

HON. ROWENA BAUTISTA-MENDIOLA
City Vice Mayor/Presiding Officer

Attested by:

ATTY. KHALID A. ATEGA, JR.
Sangguniang Panlungsod Secretary

Approved by:

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City Mayor

Date of Approval 05 JAN 2024